COMPOSITION OF

THE SELECT COMMITTEE ON THE GOA REQUISITION AND ACQUISITION OF PROPERTY BILL, 2017

CHAIRMAN

Shri Rohan Khaunte, Minister for Revenue

MEMBERS

(1) Shri Pratapsingh Rane, MLA........................ Member
(2) Shri Filipe Nery Rodrigues, MLA.................... Member
(3) Shri Aleixo R. Lourenco, MLA....................... Member
(4) Shri Nilesh Cabral, MLA.............................. Member
(5) Shri Carlos Almeida, MLA............................ Member
(6) Shri Prasad Gaonkar, MLA............................ Member
(7) Smt. Alina Saldanha, MLA............................ Member

LEGISLATURE SECRETARIAT

(1) Shri N. B. Subhedar Secretary, Legislature
(2) Shri H. F. Noronha Under Secretary
(3) Shri Mohan Gaonkar Section Officer
(ii)

INTRODUCTION

I, the Chairman of the Select Committee on the Goa Requisition and Acquisition of Property Bill, 2017 (Bill No. 18 of 2017), having been authorized by the Committee to present this Report, do present to the Goa Legislative Assembly.

2. The Committee would like to place on record its deep appreciation of hard work done by the Secretary and staff of the Legislature Secretariat and the cooperation rendered to it by the Secretaries and staff of the Department of Revenue and Law Department for ably assisting the Committee in the discharge of its work.

PORVORIM, GOA

SHRI ROHAN KHAUNTE

_____th JULY, 2018

(HON. MINISTER FOR REVENUE)

CHAIRMAN
REPORT OF THE SELECT COMMITTEE

I, the chairman of the Select Committee to which the Bill No.18 of 2017 - The Goa Requisition and Acquisition of Property Bill, 2017 was referred having being authorized by the Committee to submit the report on its behalf present its report as recommended by the Committee.

The Bill was introduced in the Seventh Legislature Assembly of Goa on 03-08-2017 and during the considered stage on 07-08-2017 was referred to Select Committee comprising of the following Members:

(1) Shri Rohan Khaunte, Minister for Revenue
(2) Shri Pratapsingh Rane, Member
(3) Shri Aleixo R. Lourenco, Member
(4) Shri Filipe Nery Rodrigues, Member
(5) Shri Nilesh Cabral, Member
(6) Shri Carlos Almeida, Member
(7) Shri Prasad Gaonkar, Member
(8) Smt. Alina Saldanha, Member

Accordingly the first meeting of the Committee was held on 30th October, 2017 in which the Chairman informed the members of the Committee the basic aim of the discussion is that acquisition is defined by various acts of the Centre and also in the State. Requisition and Acquisition Acts are force in Central as well as State for the requisition and speedy acquisition of property for the purpose of the State.

Committee further decided to invite the objections/suggestions as from the concerned Select Committee Members only as per the format circulated to Members in the meeting held on 30th October, 2017 and has to be submitted by 10th November 2017.

Committee during its sitting held on 5th February 2018, discuss the objections/suggestions received from S/Shri Pratapsingh Rane, Shri Aleixo Reginaldo Lourenco, Shri Filipe Nery Rodrigues and Smt. Alina Saldhana in details as per verbatim, may be seen at
Annexure II and also a Note dated 09-07-2018 as submitted in
addition and is circulated to the all the Members of the Committee
may be seen at Annexure III, wherein it is given the detail
explanation to queries/objections raised by the members which
may be seen at Annexure I.

Committee addressed the issues raised by the members who
had apprehension on the manner of acquisition and the purpose for
the same.

Chairman explained the committee members about
requisitions and acquisition process, stating that requisition is of
taking the property for the requirement and the acquisition process
whatever, requisition time limit is 15 years, within 15 years if
acquisition does not take place by the Government the property
goes back to the property owner. So it is the onus of the
government who takes it on requisition who is paying a particular
price to the Landlord who is getting the fees irrespectively and
acquisition amount and other things which need to be paid if
Government acquires requisition property, otherwise the
acquisition of the property reverted back to the owner.

The Committee decided to amend to the definition of “public
purpose” as defined in the clause 2(m) which may be seen at
Annexure-IV. Accordingly the said clause was drafted by the Law
Department may be seen at Annexure-V

The Committee held its sittings on 30th October, 2017, 5th
February, 2018, 4th July, 2018, 11th July 2018 and 17th July, 2018
to examine the Bill in detailed. The minutes of the sittings of the
Select Committee may be seen from Appendices-I to V.

The report of the Select Committee considered and adopted
by the Chairman and all others Seven Members of the Committee
unanimously in the meeting held on 17th July 2018.

Dated 17th July, 2018
Shri Rohan Khaunte
Minister for Revenue
CHAIRMAN
Select Committee on the
Goa Requisition and
Acquisition of property Bill, 2017.
APPENDIX – I
MINUTES OF THE MEETING OF THE SELECT COMMITTEE ON BILL NO. 18 OF 2017 THE GOA REQUISITION AND ACQUISITION OF PROPERTY BILL, 2017 HELD ON 30-10-2017

The Preliminary meeting of the Select Committee on the Goa Requisition and Acquisition of Property Bill, 2017 was held on 30th October 2017, at 3.00 PM in Committee Room, Assembly Complex, Porvorim.

2. The following were present:-

CHAIRMAN
Shri Rohan Khaunte, Minister for Revenue

MEMBERS
(1) Shri Pratapsingh Rane, MLA………………………… Member
(2) Shri Filipe Nery Rodrigues, MLA…………………… Member
(3) Shri Carlos Almeida, MLA………………………. Member
(4) Smt. Alina Saldanha, MLA……………………….. Member

LEGISLATURE SECRETARIAT
(1) Shri N. B. Subhedar Secretary, Legislature
(2) Shri H. F. Noronha Under Secretary
(3) Shri Mohan Gaonkar Section Officer

GOVERNMENT OFFICERS
(1) Shri S. G. Marathe Additional Secretary, Law
(2) Shri D. R. Dessai Under Secretary, Law
(3) Shri Sudin A. Natu Under Secretary, Revenue
3. The Committee examined the Bill, the Goa Requisition and Acquisition of Property Bill, 2017 and compared it with a similar Bill, The Kerala Requisitioning and Acquisition of Property Act, 1981 passed by the Kerala Legislative Assembly.

4. Comments/Suggestions were invited from among the members of the Select Committee only so as to reach the Chairman by the 10\textsuperscript{th} of November, 2017.

5. After the 10\textsuperscript{th} of November the Committee will decide on further course of action to be adopted relating to the Bill.

The meeting thereafter adjourned at 4.30 p.m.

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APPENDIX– II

MINUTES OF THE MEETING OF THE SELECT COMMITTEE ON BILL NO. 18 OF 2017 THE GOA REQUISITION AND ACQUISITION OF PROPERTY BILL, 2017 ON 5-2-2018

The meeting of the Select Committee on the Goa Requisition and Acquisition of Property Bill, 2017 was held on 5TH February 2018, at 11.00 AM in Committee Room, Assembly Complex, Porvorim.

2. The following were present:-

CHAIRMAN
Shri Rohan Khaunte, Minister for Revenue

MEMBERS
(1) Shri Pratapsingh Rane, MLA………………… Member
(2) Shri Filipe Nery Rodrigues, MLA……………… Member
(3) Shri Aleixo R. Lourenco, MLA………………… Member
(4) Smt. Alina Saldanha, MLA………………….. Member

LEGISLATURE SECRETARIAT
(1) Shri N. B. Subhedar Secretary, Legislature
(2) Shri H. F. Noronha Under Secretary
(3) Shri Mohan Gaonkar Section Officer

GOVERNMENT OFFICERS
(1) Shri S.G. Marathe Additional Secretary, Law
(2) Shri. D.R. Dessai Under Secretary, Law
(3) Shri. Sudin A. Natu Under Secretary, Revenue
3. The Committee addressed the issues raised by the members who had apprehension on the manner of acquisitions and the purpose for the same and the same was referred with legal validity of the objection raised by the members by the Additional Secretary (Law).

4. The Committee also addressed the misgivings on compensation to be provided for acquisition to be carried out by the Government.

5. The Committee decided that as all apprehensions have been addressed there is no need for any changes in the Bill to be introduced in the House.

6. The Committee declared that the draft Report of the Committee be prepared and placed before the Committee at its next meeting.

The meeting thereafter adjourned at 12.44 p.m.
APPENDIX– III

MINUTES OF THE MEETING OF THE SELECT COMMITTEE ON BILL NO. 18 OF 2017 THE GOA REQUISITION AND ACQUISITION OF PROPERTY BILL, 2017 ON 4-7-2018

The meeting of the Select Committee on the Goa Requisition and Acquisition of Property Bill, 2017 was held on 4TH July 2018, at 11.00 AM in Committee Room, Assembly Complex, Porvorim.

2. The following were present:-

CHAIRMAN
Shri Rohan Khaunte, Minister for Revenue

MEMBERS
(1) Shri Pratapsingh Rane, MLA....................... Member
(2) Shri Filipe Nery Rodrigues, MLA............... Member
(3) Shri Aleixo R. Lourenco, MLA............... Member
(4) Smt. Alina Saldanha, MLA....................... Member

LEGISLATURE SECRETARIAT
(1) Shri N. B. Subhedar Secretary, Legislature
(2) Shri H. F. Noronha Under Secretary
(3) Shri Mohan Gaonkar Section Officer

GOVERNMENT OFFICERS
(1) Smt. Nila Mohanan Secretary, Revenue
(2) Shri S. G. Marathe Additional Secretary, Law
(3) Shri Sudin A. Natu Under Secretary, Revenue
3. The Committee approved the minutes of the meeting of the Committee held on 5th February, 2018.

4. The Committee decided that a draft of the report on the Bill be prepared and be placed before it at its next meeting.

5. The Committee decided that its next meeting be fixed on 10th July, 2018 at 4.00 P.M. to consider the draft report.

The meeting thereafter adjourned at 12.44 p.m.
APPENDIX- IV

MINUTES OF THE MEETING OF THE SELECT COMMITTEE ON BILL NO. 18 OF 2017 THE GOA REQUISITION AND ACQUISITION OF PROPERTY BILL, 2017 ON 11-7-2018

The meeting of the Select Committee on the Goa Requisition and Acquisition of Property Bill, 2017 was held on 11TH July 2018, at 4.00 PM in Committee Room, Assembly Complex, Porvorim.

2. The following were present:-

CHAIRMAN
Shri Rohan Khaunte, Minister for Revenue

MEMBERS
(1) Shri Pratapsingh Rane, MLA....................... Member
(2) Shri Filipe Nery Rodrigues, MLA................... Member
(3) Shri Aleixo R. Lourenco, MLA.................... Member
(4) Smt. Alina Saldanha, MLA...................... Member

LEGISLATURE SECRETARIAT
(1) Shri N. B. Subhedar Secretary, Legislature
(2) Shri H. F. Noronha Under Secretary
(3) Shri Mohan Gaonkar Section Officer

GOVERNMENT OFFICERS
(1) Shri Dharmendra Sharma Chief Secretary/Secretary Law
(2) Shri S. G. Marathe Additional Secretary, Law
(3) Shri Sudin A. Natu Under Secretary, Revenue
3. The Committee member again raised same apprehension on some of the provisions of the Bill.

4. The Committee member stated that would like to seek further clarifications on some of the provisions specially those relating to acquisition, compensation and public purpose.

5. It was decided that the Members be given time up till 11.00am on Monday 16th July to forward their queries, objections/suggestions to the Committee.

6. Smt. Alina Saldanha, MLA forwarded a letter on her objections which was taken on record.

7. The Committee decided to have its next meeting on 17/7/2018 at 4.00pm.

The meeting thereafter adjourned at 5.00 p.m.

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APPENDIX– V

MINUTES OF THE MEETING OF THE SELECT COMMITTEE ON BILL NO. 18 OF 2017 THE GOA REQUISITION AND ACQUISITION OF PROPERTY BILL, 2017 ON 17-7-2018

The meeting of the Select Committee on the Goa Requisition and Acquisition of Property Bill, 2017 was held on 17th July 2018, at 4.00 PM in Committee Room, Assembly Complex, Porvorim.

2. The following were present:-

CHAIRMAN
Shri Rohan Khaunte, Minister for Revenue

MEMBERS
(1) Shri Pratapsingh Rane, MLA…………………. Member
(2) Shri Filipe Nery Rodrigues, MLA……………. Member
(3) Shri Aleixo R. Lourenco, MLA……………… Member
(4) Shri Nilesh Cabral, MLA…………………… Member
(5) Shri Carlos Almeida, MLA………………….. Member
(6) Shri Prasad Gaonkar, MLA…………………… Member
(7) Smt. Alina Saldanha, MLA………………….. Member

LEGISLATURE SECRETARIAT
(1) Shri N. B. Subhedar Secretary, Legislature
(2) Shri H. F. Noronha Under Secretary
(3) Shri Mohan Gaonkar Section Officer

GOVERNMENT OFFICERS
(1) Shri Dharmendra Sharma Chief Secretary/Secretary Law
(2) Smt. Nila Mohanan Secretary, Revenue
(3) Shri S. G. Marathe Additional Secretary, Law
(4) Shri Sudin A. Natu Under Secretary, Revenue
3. The Committee adopted the minutes of the last meeting held on 11\textsuperscript{th} July, 2018

4. The Committee decided to amend to the definition of “public purpose” as defined in the clause 2(m). Accordingly the said clause was drafted by the Law Department.

5. Then the Report of the Select Committee was considered and adopted by the Chairman and all other Seven Members of the Committee unanimously

The meeting thereafter adjourned at 5.00 p.m.
ANNEXURE – I

OBJECTIONS/SUGGESTIONS

TO

The Goa Requisition and Acquisition of Property Bill, 2017

BY

(1) Shri Pratapsingh R. Rane, MLA.
(2) Shri Filipe Nery Rodrigues, MLA.
(3) Shri Aleixo Reginaldo Lourenco, MLA.
(4) Smt. Alina M. Saldhana, MLA.
MEETING OF THE SELECT COMMITTEE ON 30TH OCTOBER 2017 AT 3.00 P.M IN PAC COMMITTEE ROOM, GOA LEGISLATIVE ASSEMBLY COMPLEX PORVORIM

NAME OF THE BILL - THE GOA REQUISITION AND ACQUISITION OF PROPERTY BILL 2017

MEMBER- SHRI PRATAPSINGH RAOJI RANE

COMMENTS:

Definition of "Public Purpose" section (2). This is well defined in the act. Though I would like to add to the sub-clause.

1. (d) Item (iii) we may add Educational Institution and Hospital etc., as this is very important in this 21st century.

2. In section (5) (6) under the compensation is paid in full no land property should be acquired or requisitioned. The Central Act copy should be made available to the members. The Land Acquisition and Rehabilitation and Resettlement Act 2013 copy to be provided.

3. Section (8) para (4) the copy of the act may be made available.

4. Section (17) should be studied and proper legal advice taken.

5. Section (19) The Public purpose should not be diverted from the intended cause of acquisition and Requisition.

Comments on the Goa Requisition and Acquisition of Property Bill, 2017

NAME OF THE BILL - THE GOA REQUISITION AND ACQUISITION OF PROPERTY BILL, 2017

MEMBER - SHRI FILIPE NERY RODRIGUES

COMMENTS -

It appears that the Govt. has decided to adopt the Kerala law, being "The Kerala Requisitioning and Acquisition of Property Act, 1981", without seeking to make any changes that may be needed for Goa's special needs. It is also pertinent to note that the Kerala Act is of the year 1981 when the Right to Fair Compensation and Transparency in Land Acquisition, Rehabilitation Act, did not exist.

Subsequently, it may be noted that "Right to Fair Compensation and Transparency in Land Acquisition, Rehabilitation Act, 2013" was enacted into law after massive protests in various parts of the country and particularly in West Bengal against the provisions of the Land Acquisition Act, 1894. The said law has been specifically enacted supported by all parties in parliament. The said law has been particularly created to overcome the misuse of land acquisition and denial of fair compensation to the landowners as it was felt that the provisions of the Land Acquisition Act, 1894 was no longer sufficient to meet public aspirations in the light of emerging situations.

While not disputing that there is need for a law to streamline and facilitate easier ways of obtaining private land for public purposes and the Kerala Act may be the right step, the question is whether
the said Act will not violate the provisions of the aforesaid Right to Fair Compensation and Transparency in Land Acquisition, Rehabilitation Act, 2013. It is quite likely that any aggrieved citizen may challenge the requisition before the appropriate Court of Law. Hence it is necessary that the laws framed by the Assembly do not violate any Central Law.

It would therefore be just and proper if a written opinion of the Law Officers of the State and the Advocate General is sought on the constitutional validity of the law sought to be created so that the House is assured of the legality of the legislation vis a vis the Central Act.

I may add here, that Kerala is identified as a progressive State which has been ruled either by the UDF led by the Congress or the LDF led by the CPM, for decades and the fact that the Goa govt. intends to adopt a law of the Kerala Assembly may be a step in the right direction subject to what I have stated above.
Aleixo R. Lourenco, M.L.A Curtorim Constituency
Government of Goa.
H. No. 800, Batora, Curtorim, Goa.
Mob: 9822485327

To
The Chairman of the Select Committee
Goa Legislative Assembly
Complex, Porvorim.

Sub:- The Goa Requisition and Acquisition of Property Bill, 2017.

Dear Sir,

COMMENTS

The Right to Fair Compensation and Transparency in Land Acquisition, Rehabilitation and Resettlement Act 2013 (The New Acquisition Act) came into effect from 1.1.2014 and was specifically designed for payment of compensation of four times of market value in rural areas and two times of market value in urban areas and further to address historical injustices, where no land acquisition award has been made. The fulcrum of the law is not to disposes anyone unless all payments are made. And further land remains unutilized, to return the land to the owner. Basically the law dealt with arbitrary acquisition and required social impact assessment study.

The proposed Goa law is a clear attempt to bypass the provision of the new land acquisition act which came into force on 1.1.2014. It is only proper and imperative that public opinion is sought and the bill is kept open for public scrutiny discussion and debate.

The Goa law does not state with clarity the public purpose for which the premises or property can be requisitioned or acquired.
The public purpose for which this law will be applied has to be defined with clarity when it comes to requisition.

When it comes to acquisition, the provisions of the new land acquisition act which came into effect on 1.1.2014 must be applied in latter and spirit i.e. the amount of compensation, the payment of compensation and all aspects covered for transparency and acquisition must be applied in latter and spirit.

Basically, the proposed law could be restricted only to requisitioning of property after clarity on the definition of public purpose. The acquisition aspect must be under the new acquisition act which came into force on 1.1.2014.

It would be advisable to get public opinion which is the case of select committee.

Thanking you

Yours faithfully

Shri Aleixo Reginaldo Lourenco.
NAME OF THE BILL— THE GOA REQUISITION AND ACQUISITION OF PROPERTY BILL, 2017

MEMBER— MRS. ALINA SALDANHA

COMMENTS—

• The British Land Acquisition Act of 1894 was being used to forcibly acquire land from the people at a throw away price. During the Congress regime, Right to Fair Compensation & Transparency in Land Acquisition, Rehabilitation & Resettlement Act, 2013, was passed in order to provide better compensation, resettlement & rehabilitation to, not only the land 'losers but also other stake holders who are affected by the acquisition viz landless labourers and others in the community affected by the acquisition.

Every acquisition requires a social impact assessment-to-be done.

This is a time consuming process & therefore the Govt. of Goa framed a policy on Procurement of Land under Right to Fair Compensation & Transparency in Land Acquisition, Rehabilitation and Resettlement Act 2013 for direct procurement of land; to set up 'public purpose' projects on priority basis.

Under this policy the rate of acquisition is linked to market value of property as prescribed under the Goa Stamp (Determination of true market value of property) Rules 2003. Due to the high rates provided under this policy which was notified in the official gazette on 30th May, 2016, the Govt. claimed it would make it easier to procure land for 'public purpose' projects.

In view of the above, we the members of the Select Committee and the people of Goa in general need to be made aware of the...
reasons for introducing the 'Goa requisition and Acquisition of Property Bill, 2017.'

The Goa Requisition & Acquisition of Property Bill, 2017 is based on the Kerala Requisitioning & Acquisition of Property Act, 1981. The members need to be informed whether, with the passing of the Central Act-Right to Fair Compensation & Transparency in Land Acquisition, Rehabilitation and Re-settlement Act 2013, the Kerala Act is yet being implemented & if so, in how many cases and full description of these cases need to be informed to the members.

• The Kerala Act does not provide for acquisition of any land and is primarily concerned with requisition and acquisition of 'premises' and movable property. On the other hand the Goa Bill includes 'land' under its ambit, which will be highly objectionable to the public.

• Under the Kerala Act 'No property or part thereof
  a) which is bonafide used by the owner thereof as the residence of himself or his family or
  b) which is exclusively used for any library or orphanage or hospital, shall not be requisitioned or acquired.

Whereas, in the Goa Bill, these very valid clauses have been omitted in clause 3 of the Bill. It is most essential to specify and make it amply clear by incorporating the above clauses in the Goa Bill in order to ensure that people are not dispossessed of their houses.

• In the case of the Kerala Bill, a notice is served on the owner of the property and he is given adequate time to reply (15 days for immovable property & 5 days for movable property). Based on the reply the authority considers & gives its decision. On the other hand, as per the Goa Bill the property is vested in the Government first and the owner has to subsequently give reasons why the property should not be requisitioned/acquired and then the authority may consider. Even the colonial British Act of 1894 gave sufficient time for the land' owner to put forward his case and agitate before various authorities before arriving at a decision to
acquire the land. The provisions in this Goa Bill are dictatorial and anti-people.

- Land/premises are sought to be acquired for,
  1) Tourism related activities,
  2) PPP projects,
  3) Townships etc,

by depriving the locals of their ancestral properties. This is a very dangerous trend which I have apprehensions about, considering the fact that due to lack of job opportunities, the Goans have settled in Bombay and other places in India & Abroad and consequently stand to lose their property which for obvious reasons remains closed & unused.

After the passage of this Goa Bill, does it mean that any private premises in Panaji & other cities of Goa will only be requisitioned and not be taken up as per the existing rental system which is arrived at through negotiating/public advertisement?

In my opinion the Select Committee should also invite suggestions/objections/inputs from the general public so that it becomes more participatory.
To,
Shri. Rohan Khaunte  
Hon. Minister for Revenue and  
Chairman of Select Committee on the Goa  
Requisition and Acquisition of Property Bill, 2017,  
Secretariat,  
Porvorim-Goa.

Respected Sir,

I wish to place my thoughts and suggestions w.r.t. the Goa Requisition and Acquisition of Property Bill, 2017. Kindly take note of the same before approving the draft of the said Bill.

With reference to point-3(1)- Power of Requisition-  
Transparency in land acquisition is essential to ensure the owner gets his due as mandated in "Right to Fair Compensation and Transparency in Land Acquisition, Rehabilitation Act, 2013". I firmly believe that the consent of the owner is necessary before the Government takes over the immovable property, more so, since the immovable property also includes a constructed structure.

W.r.t No. 4 (25 & 30)- The landlord should not be forced to make any changes/repairs in his property unless a consensus is arrived at between the owner and the Government. Further, under no circumstances can the Government force the owner of the property to undertake repairs against his will, more so, as the property could include a constructed structure. Only if the owner agrees to undertake the necessary changes, the changes can be made, for which the Government has to bear the cost.
The specifications mentioned in the Bill under Public Purpose, 2-5m-a,b,c,d(i-xiii) are vague and render the owner without any rights over his property. Besides this clause could lead to misuse of immoveable property.

Public purpose for which the immovable property is to be requisitioned has to be specific. Public purpose should include subjects that benefit the public at large without rendering the owner landless or homeless against his will.

The purpose for which immovable property is to be requisitioned has to be in black and white, which could be as stated below:

1. Construction of new roads
2. Construction of bus bay and Bus Stop
3. Widening of existing roads
4. Construction of Bridges and Culverts
5. Improvement of nullahs
6. Drainage
7. Sewerage
8. Laying of cables (power and telecom)
9. Water pipelines
10. Gas pipelines

Kindly consider the above mentioned suggestions on the Goa Requisition and Acquisition of Property Bill, 2017 and incorporate the same so that I can give my assent to the passage of the said Bill.

ALINA SALDANHA
(MLA of Courtalim Constituency)
ANNEXURE – II


The meeting of the Select Committee on the Goa Requisition and Acquisition of Property Bill, 2017 was held on Monday, the 5th February, 2018 at 11.00 a.m. in the PAC Room, Goa Assembly Complex, Porvorim Bardez Goa.

The following were present:-

1. Shri Rohan Khaunte, Hon. Revenue Minister Chairman
2. Shri Pratapsing Rane, Member
3. Shri Aleixo Reginaldo Lourenco Member
4. Shri Filipe Nery Rodrigues Member
5. Smt. Alina Saldanha Member

GOA LEGISLATURE SECRETARIAT
1. Shri N. B. Subhedar, Secretary Legislature.
2. Shri Hercules Noronha, Under Secretary, Legislature.

OFFICERS
1. Shri Marathe, Addl. Secretary Law.
2. Under Secretary, Revenue.
CHAIRMAN: A very good morning, I welcome you all for the second meeting of the Select Committee on the Goa Requisition and Acquisition of Property Bill, 2017. The first preliminary meeting was held on 30th October, 2017 in the Assembly Complex and then we were of the opinion that every Member had some thoughts which we were sharing across and we had asked the Members to share their thoughts. We have had letters in response to the particular meeting from our senior Member Shri Pratapsingji Rane, Shri Aleixo Reginaldo Lourenco and Smt. Alina Saldanha.

SHRI FILIPE NERY RODRIGUES: I have also given. I got the copy. I don’t know how you have not received.

CHAIRMAN: Anyway, if you have a copy you can give me.

ADDL. SECY(LAW): He has given.

CHAIRMAN: Then no issues. The main issue of getting this particular Bill was keeping in mind the present status of how we are going in for requisition and acquisition in terms of public spaces, places of importance, how when we had taken it. When the Bill was introduced, Alina I think you listen because you have maximum issues on this. This Bill was basically raised for one thing because we are having problems for every acquisition for the area other than a place where we have a procurement policy in place. The procurement policy is the only policy which now being in existence allows you to have things in mutual agreement, rest of it is not able to. That is why to move things fast, to move things from developmental areas in Constituencies in the State projects where ever required this requisition and acquisition came in. Now, I would only like to highlight like our senior Mr. Raneji has given some points I would request all of you’ll to spell out all these issues and why you’ll have raised these issues.
5-2-2018
11.35(1)

(Chairman contd.)

So may be we can discuss it point to point, and see what is to be deliberated upon.

ADD. SECY. LAW: The first point that you have raised is-Definition of “Public Purpose” Section (2).

It is not defined- the Educational Institution and Hospital etc.

SHRI PRATAPSING RANE: I would further like to add to it. Also there are two things in these worlds which are going to be important in times to come. One is Water Resources and other is Education and Poverty. If you want to remove poverty you need education for earning money. So education should be given a priority. And water may become a problem, as earth is warming. So any area which we can impound, for that I feel we will have to and looking 25-30 years ahead, and the warming of the earth, it is taking place, and we require water. Now Gujarat is suffering what is that, that New Sagar, there is no water there. There is a problem.

ADD. SECY. LAW: Now Sir, regarding your point, regarding water, this will include.

SHRI PRATAPSING RANE: That is not there.

ADD. SECY. LAW: This will include in clause 2 (m) Further it will include in (d) (i). Line No. 15 – Page 3.

“Maintaining supplies and services essential to the life of the community.”

It is a very expansion of Article 21.

SHRI PRATAPSING RANE: O.K.

ADD. SECY. LAW: Which we will include Sir.

SHRI PRATAPSING RANE: Another point is why I am mentioning water.....
5-2-2018
11.35(2)

ADD. SECY LAW: I agree Sir, it will include. Regarding Educational Institutions and Hospitals, that is also included at Page- 4.

CHAIRMAN: You do the expansion.

ADD. SECY. LAW: No. There is no need of expansion. See page 4 (xii) medical, education or advancement of any other object of general public utility. So it will include Sir.

SHRI PRATAPSING RANE: What I am trying to say here, let us be very specific, on one or two points. Which are absolutely necessary. Then lawyers twist things. Then it is more general.

ADD.SECY.LAW: Another point you have raised Sir, is section 17- Jurisdiction of Civil Courts barred.

We have not barred the High Court and the Supreme Court.

Otherwise we don’t have powers to barred the jurisdiction of High Court and the Supreme Court. Because that is the basic structure of the Constitution. Now when there are alternative remedies made available under this Act, no Civil Court should take any intervention to file the very purpose of the Requisition and Acquisition.

SHRI PRATAPSING RANE: How is it in Kerala Act?

ADD. SECY. LAW: Kerala also same provision is there. Section 19 of Kerala Act.
CHAIRMAN: Section 19th of the Kerala Act.

ADDL. SECY (LAW): Here the powers are given to the District Court because in Kerala District Court get the powers. We are not given powers to the District Court because we have appointed an arbitrator again the arbitrator appeal will lie. That provision we have made. So, no Civil Court, District Court is having the power.

SHRI. PRATAPSING RANE: But in our case District Court is not there?

ADDL. SECY (LAW): Arbitrator is there.

SHRI. PRATAPSING RANE: Who will appoint the Arbitrator?

ADDL. SECY (LAW): Government.

SHRI. PRATAPSING RANE: Government will appoint the Arbitrator. It can be a Government Officer?

CHAIRMAN: No, no. We have addressed that, who will be the Arbitrator.

SHRI. PRATAPSING RANE: Ok.

SMT. ALINA SALDANHA: Arbitrator should be a neutral person, were people should have faith.

CHAIRMAN: He is.

SMT. ALINA SALDANHA: Otherwise, people will have doubts in their minds.
SHRI. PRATAPSING RANE: We have to be very clear on that.

ADDL. SECY (LAW): Arbitrator will be a qualified Judge of the High Court.

SMT. ALINA SALDANHA: Arbitrator will be a Judge?

ADDL. SECY (LAW): Yes. Qualified, to become a High Court Judge.

SHRI. PRATAPSING RANE: I am quite suspicious about qualified, I will take my own.

ADDL. SECY (LAW): Whoever, it has to be Judge of the High Court.

SHRI. PRATAPSING RANE: Ok. Judge of the High Court or a retired Judge of the High Court.

CHAIRMAN: Retired Judge only?

ADDL. SECY (LAW): We don’t take acting Judge.

SMT. ALINA SALDANHA: Retired Judge?

SHRI. PRATAPSING RANE: Yes, retired Judge. And one more general question I have. How were the property requisitions earlier? For public purpose, suppose there is one house, we use to do requisition.

ADDL. SECY (LAW): That was in 1952, Central Act. That is made under Independency of India in 1962. Prior to that 1952 Act was there. That is only requisition for Central Government. Even this Act is for the State but otherwise, the Central Act 1952 is applicable only for the property requisition and acquisition for Central Government not for the State Government. That power we don’t have.
SHRI. PRATAPSING RANE: I know, we have requisition certain things.

ADDL. SECY (LAW): But that time we were Union Territories.

SHRI. PRATAPSING RANE: Yes. We were Union Territories.

ADDL. SECY (LAW): Yes, and we were having the powers.

SMT. ALINA SALDANHA: Now, we have this Right to Fair Compensation and Transparency in Land Acquisition, Rehabilitation and Resettlement (Second Amendment) Act, 2015. Can’t this Act take care of our needs?

CHAIRMAN: That is more bad then this one. 2013, you have gone through this Act?

SMT. ALINA SALDANHA: Yes but..

CHAIRMAN: If you call this draconian by some of the opposition colleagues which they use the word, they would use some other word no?

ADDL. SECY (LAW): After coming into force, this Act the compensations were too high and rehabilitation, all these problems were there. And regarding taking the social impact assessment, it takes more than 9-10 months. Very lengthy procedure and then asking for the public opinion and see sometimes, everybody had different opinion.
CHAIRMAN: Instead of having 2013, not having is only the better thing. As it won’t work, it is not working.

ADDL. SECY (LAW): Yes, it is not working.

CHAIRMAN: एक्स्क्यू फिनिट, will go one by one. I think, राजसायबाचे पॉयन्ट्स तुमी पडे राहत. आता तुम्हें समज किलें आसा नूं, against to what you all have in your letters to highlight no, you can take up. मराठे सायब तांचे पॉयन्ट्स आसात पडत तांची एक कॉपी मानून दिणे.
SMT ALINA SANDANHA: I would like to know whether with the 2013 Act after the introduction of that Act, is the Kerala Act still being implemented?

CHAIRMAN: Yes it is an existing Act.

ADDL. SECY LAW: It is in existence because it is being taken under the Presidential license.

SHRI P. RANE: It is existing since 1981.

ADDL. SECY LAW: Yes and now also our Act has to be given Presidential license otherwise it will be going against Article 31.

SMT ALINA SALDANHA: Then under this Act land is being requisitioned?

ADDL. SECY LAW: No. We have only the acquisition.

CHAIRMAN: In our Act it is requisition and acquisition.

ADDL. SECY LAW: Requisition is for 15 years. Then we are going to release the property back to the owner.

SMT ALINA SALDANHA: In the Kerala Act what is to be requisitioned and acquired is premises not property as such or land as such.

CHAIRMAN: It is the same immovable properties.

ADDL. SECY LAW: It is there. See in the Kerala Act 2 (f) ‘property’ means movable or immovable property of every kind and includes any rights in or over such property.
SMT ALINA SALDANHA: Ok, now another question just to you know, when people question us we should be able to answer them. In case of the Kerala Bill the owner is given 15 days for immovable property and 5 days for movable property to reply to the authority and the authority based on his reply gives its decision. Now, here in case of the Goa Bill the land is first requisitioned so the say of the owner is not considered.

CHAIRMAN: How? What is requisition and what is acquisition?

SMT ALINA SALDANHA: Requisition is vesting the property with the Government.

CHAIRMAN: On what basis?

SMT ALINA SALDANHA: Now you tell me.

CHAIRMAN: I am asking you. Requisition is you are taking the property for your requirement and the acquisition process whatever, requisition time limit is 15 years, within 15 years if acquisition does not take place by the Government, the property is going back to you if you are the property owner. So, it is the onus of the Government who takes it on requisition, who is paying a particular price to the landlord, landlord is getting the fees irrespectively and acquisition amount and other things which need to be paid either in 15 years if Government takes over it acquires it Government is giving him the acquisition amount, if not, the property goes back to him.

SMT ALINA SALDANHA: That I understand.

CHAIRMAN: So, this is a better way.
SMT ALINA SALDANHA: Just give me a chance and also let me make it very clear that I am not a legal person, so I want to know by asking questions.

CHAIRMAN: I am just talking on the topic which you have raised it is there in that.

SMT ALINA SALDANHA: I just want to know what is meant by requisition?

ADDL. SECY LAW: It means temporarily taking the possession of that particular property.

SMT ALINA SALDANHA: Now, when we take temporary possession of land do we first consult the owner and see what is his stand on the issue?

CHAIRMAN: When you are consulting the owner and the owner agrees and disagrees, consulting the owner and talking on the thing is the existing procurement policy. When you need a place for road widening for example, today your roads are getting widened, somewhere some Communidade or some owner says I will not give you the share, then requisition allows you to do that scope of work.

SMT ALINA SALDANHA: That is why I feel requisition should be allowed only on case to case basis. Like as you said with respect to a road if we want to widen a road.

CHAIRMAN: What is the fear in your mind?
SMT. ALINA SALDANHA: The fear in my mind is that any land can be just taken over and the owner can be still in the dark, and then the owner is given a chance to ask why or put his stake to the Department.

SHRI PRATAPSING RANE: Government can straight away put section 4 and section 6 on it as per the Land Acquisition Act. I want to build road from outside the Communidade land I give a notice, Government gives certain time.

SMT. ALINA SALDANHA: They send the notice to the land owner?

SHRI PRATAPSING RANE: Government can acquire the land. All these lands which are acquired for example Selaulim Project, Anjumen Project, Tillari, Government can do it.

CHAIRMAN: Any space for public importance, or necessary infrastructure creation, if not Procurement Policy, it is Requisition and Acquisition.

SMT. ALINA SALDANHA: Let us say, suppose the property required has a house, now if the property is a house, the Government is requisition that house without knowing the status who is staying in that house, without knowing who is using that house, you just get that property for Government and then ask the owner to give his say, isn’t it better to talk to the owner first.

SHRI PRATAPSING RANE: Say in case of Goa there are many houses, for example, Chief Minister’s Residence, I acquired it for 25 lakhs. It was a bit of a measure of confiscatory. That time we were a Union Territory. So Government of India has the powers.

SMT. ALINA SALDANHA: Now the State of Kerala, what Kerala does?

CHAIRMAN: That is acquisition.
SHRI PRATAPSING RANE: Now I will tell you, just next to the Chief Minister’s bungalow, just one bungalow apart, we have requisitioned that bungalow.

CHAIRMAN: O.k. I will put it this way Alina. When Mr. Raneji was the Chief Minister, there was only acquisition. And it was a very nominal rate. Rs. 5/- Rs. 10/- whatever it is. Over the years, that Policy was being relooked at because of some issues. And to take it ahead meantime, the Procurement Policy came in. Now here to acquisition they have added requisition also, which is a favourable policy both ways. It is win-win. Government per se will not just go and acquire any house. Now the problem is the way a person wants to think about. If I have an optimist approach, I will use it in the best way for the development of the State. I am just putting it this way. I will put a different question. Why we will acquire a house? Or we will requisition it? I am asking you.

SMT. ALINA SALDANHA: May be for a Government Project, etc. it can be for different reasons.

SHRI PRATAPSING RANE: I will give you an example. Earlier the Chief Ministers used to have their own houses. Mrs. Shashikala Kakodkar, used to stay in Porvorim, and Mr. Bandodkar used to stay in Altinho. When I came I had only one small flat in Miramar that side. Now Chief Minister will require a waiting room for the people outside, and all these things. Now there was one house lying vacant. They were in Portugal. We put section 4, section 6 acquired the land, it was an evacuee property. Acquired the land put Rs. 25 lakhs, it was worth crores of rupees. The Chief Minister’s bungalow. It got a big area at Altinho. We acquired it for twenty five lakhs.
Not so easy. Requisition is for 15 years

SMT. ALINA SALDANHA: Now, acquisition takes 15 years.

SHRI. PRATAPSING RANE: No, requisition.

CHAIRMAN: Acquisition is not for 15 years, its requisition for 15 years.

SMT. ALINA SALDANHA: Ok, how is the payment done over a period of?

CHAIRMAN: Everything has a procedure. ५ वर्षांना अंकावर करपाक वेता ६ वर्षांनून अंकावर करपाक वेता.

SMT. ALINA SALDANHA: एक एक फायदी गवर्ह्मेंट डिसायड़ करता ही लॅंड आम्हांच्या गरजेच्या आसा, गवर्ह्मेंट ताच्या उपरांत will elaborate and will use the land. When are you going to pay the owner and in this period of 15 years, what if the owner dies and goes? When are you going to pay the owner?

SHRI. PRATAPSING RANE: His successors are there.

CHAIRMAN: Nowadays, Government has to pay a big amount compared to earlier days. Its not a small amount.

SHRI. PRATAPSING RANE: See, I will tell you there are many houses that are falling down in Salcete, Margao.

SMT. ALINA SALDANHA: See, if I am the owner, I am definitely at loss.

CHAIRMAN: Loss for what?
SHRI. FILIPE NERI RODRIGUE: You are blocking land for 15 years.

SMT. ALINA SALdanHA: Yes, you are blocking my land for 15 years.

ADDL. SECY (LAW): No, no, you are entitled that time. Section 7 is very clear Madam.

SMT. ALINA SALDANHA: What does it says?

ADDL. SECY (LAW): Where any property is requisitioned or acquired under this Act, there shall be paid compensation which shall be determined in the manner and in accordance with the principal herein after set forth.

SMT. ALINA SALDANHA: Over a period of?

UNDER SECY(REV): No, no within 15 years.

ADDL. SECY (LAW): Immediately also you can start, acquisition. You are entitled. Next 15 years, Government is not keeping that land with us, without paying anything to the original owner, No.

SMT. ALINA SALDANHA: Not anything, the price of the land.

ADDL. SECY (LAW): Yes, yes, that is been set out.

SMT. ALINA SALDANHA: So when is that you decide that the land is going to be acquired.

ADDL. SECY (LAW): Requisition. We will not go first directly to the acquisition but requisition. First requisition and then acquisition.
SMT. ALINA SALDANHA: So, when does the owner get payment?

ADDL. SECY (LAW): Payment, at both the stages.

SMT. ALINA SALDANHA: Both stages, that is after 15 years?

ADDL. SECY (LAW): No, no immediately.

SMT. ALINA SALDANHA: The token amount, the value of the land?

ADDL. SECY (LAW): See, after 15 years if property is not required, we will surrender it back to the owner. Because that provision is very clear.

SMT. ALINA SALDANHA: So the owner is deprived of using his land.

ADDL. SECY (LAW): By Section 7, he is compensated no Madam.

SMT. ALINA SALDANHA: I think no, just one point ok. I will be very frank on this, I am not trying to be negative. I want to clear all my doubts. Now I feel that people are worried, I am just putting the public thought. What people are saying, we were talking in fact every time when the project comes up in my Constituency and when land is to be acquired we talk about the fact that the Land Acquisition Norms are been passed at the Centre and the value of the land is to be 3 times the market value and all that. You know, that has been giving people, a feeling that yes, they should help the Government. Now, when we have that, what is the need for this? Why can’t we do, you know go ahead?

ADDL. SECY (LAW): Madam, Section 7(2), very clearly mentioned, during the requisition at page no. 9, last para. ‘The amount of compensation payable for the requisitioning of any property shall, subject to the provisions of sub-sections (3) and (4)’ consist of – ’ when there is agreement and all these things.
(a) a recurring payment, in respect of the period of requisition, of a sum equal to the rent which would have been payable for the use and occupation of the property, if it had been taken on lease for that period, and

(b) such sum or sums, if any, as may be found necessary to compensate the person interested for all or any of the following matters, namely:-

(i) pecuniary loss due to requisitioning:

(ii) expenses on account of vacating the requisitioned property:

(iii) 05/2/2018
SMT ALINA SALDANHA: But here it says a recurring payment in respect of the period of requisition. That means the total amount will not be given.

CHAIRMAN: That is in acquisition no? Total amount is paid in acquisition.

SMT ALINA SALDANHA: During the period of requisition you will be paying the owner in instalments not at one time.

CHAIRMAN: It is requisition, it is not acquisition. Marathebab please explain to her requisition and acquisition.

ADDL.SECY LAW: Requisition is only for a temporary purpose acquisition is permanent.

SMT ALINA SALDANHA: Ok, that means some lands may be requisitioned which is not a permanent takeover of the land, so it is used only for a certain period of time and it is returned. Ok, so it is like I lease my house and I get my rent paid.

UNDER SECY REV: Madam, this is a payment during the period of requisition till the Government goes ahead and takes the decision to acquire, see Page 11 sub Section 5, he is entitled under Section 7 (5) (b).

SMT ALINA SALDANHA: I got it.

CHAIRMAN: I understood your question, the basic line I am telling you. You are giving me a Lease agreement of your property which we are utilizing for a certain time, we are paying you rent, government decides not to take it, government gives you back, the agreement is over. Now, Government decides to acquire it in the long run, government has a time of 15 years to acquire it, till then it keeps paying you the rent.

SMT ALINA SALDANHA: It will take 15 years, the Government will take 15 years to acquire it?
CHAIRMAN: Maximum of 15 years to acquire it for which lease rent is being paid. In case it does not take the property after 15 years whatever rent is paid to you and the property is back to you. Understood? If the acquisition has to happen it can happen from the first year to the 15th years, second year third year anytime at that time the acquisition rate is calculated and paid to you. So there are three parts.

SMT ALINA SALDANHA: So, there is one part where you may not pay the total amount but you will pay it in instalments?

CHAIRMAN: No. Lease if you give your flat on lease you get rent no, eleven months agreement. You do it for 20 years now. Sometimes you are renewing your agreement for eleven months, eleven months till 20 years. In this case the Government can lease your flat up to 15 years without acquiring it. The day Government decides to acquire it, may be in the third year, fifth year, seventh year, ninth year, eleventh year till the 15th year, it will be acquired with acquisition rate. In case after 15 years acquisition does not take place, by default the property is back to you, with requisition or acquisition this is not applicable to you.
SMT ALINA SALDANHA: Ok, my last question. Now suppose land is selected for requisition or acquisition and the owner has definite reasons why he cannot give the land, what happens then?

SHRI PRATAPSING RANE: You have to specify the reason.

CHAIRMAN: In the requisition also you go through it the owner and you are coming to an agreement that also is there, then a proviso.

SMT ALINA SALDANHA: What is the Government’s stand in that case? Supposing you feel you need that land and the owner feels he cannot give the Government that land because he has his own plans for the land. What happens then?

CHAIRMAN: Because Government needs the land that is why this Bill is introduced.

SHRI PRATAPSING RANE: It is required for public purpose.

SHRI FILIPE NERY RODRIGUES: What is the legal provision in that case?

CHAIRMAN: Legal provision means, that Act itself is an Act.

SMT ALINA SALDANHA: So, that means if I am not ready to give my land, my say does not have value.

CHAIRMAN: If you are not agreeing to give your land you are disagreeing to the present procurement policy. That is why this policy is introduced.

SMT ALINA SALDANHA: So, that means this policy will take the land irrespective of the owner wanting or not wanting to give the land.
CHAIRMAN: Yes. That is why this Bill.

SMT. ALINA SALDANHA: And what happens if the owner has some very definite plans of his/her own over his/her own land.

ADD. SECY LAW: You will get the compensation for that.

SMT. ALINA SALDANHA: That does not matter, because my plan may give me recurring benefits.

CHAIRMAN: I will put it this way. Your internal road in Cansaulim, wherever you want to expand, the compound wall of one particular fellow which is in lobram and very close to the road, he is not ready to take even one and a half meter back, because he wants that land touching the road, and he does not want to do it because his grandfather had told him that it is till there. He is not here. He is in some other country or he is here whatever. What do you do. So you expand the whole road, then you have a compound coming out and then you expand the whole road, how do you do the road. I am having in my own constituency today.

SMT. ALINA SALDANHA: I also have cases like this in my constituency. Therefore the best way I feel to be specific case to case. Now tomorrow with respect to widening the road, it is a necessity and we cannot allow a compound wall to keep the road narrow in patches. But suppose it is a big area free of encroachments and the Government has a plan on it, I being the owner, I also have a plan on it.

CHAIRMAN: From Liberation till now, no Government has an intent of going into something which they don’t want to use for public utility. Like what Raneji has said, whether it is Education, whether it is Medical, you have to look at it. Tomorrow if a place grows, you are not able to get a place for your PHC and your market, what you are going to do? Your own area you want to have inclusive development, how you are going to do it. I want a ground for my people today, I am not able to make a playground today because it is not happening. You need to get into requisition acquisition.
SMT. ALINA SALDANHA: I am not saying, we definitely need that. But I am saying in specific situations, like widening of the road, definitely. Like the bridge that is happening at the moment. Definitely.

CHAIRMAN: Madam this Bill has to be sent for Presidential assent also. It is not limited to you and me here. It will go for Presidential assent also. And this Bill which is done, we can continue with the arguments indefinitely because your mind is with the approach, with certain people in your mind.

SMT. ALINA SALDANHA: It is nothing to do with the people, it is my own mind.

CHAIRMAN: Let me complete. No no your mind itself, but you have doubts, that Government can come and acquire into something. With todays rates payable as compared to earlier rates, yes I would agree with you. Today what we are paying, whether it is lease or acquisition, it is a sizeable component. So it is not an amount where I will just take Filipe Neri’s land, then that ones land.

ADD. SECY. LAW: Madam any requisition and acquisition, has to be confined under this as defined in this Bill as far as meaning of public purpose. It cannot go beyond it.

SMT. ALINA SALDANHA: We have to be more specific for what we are going to acquire the land. Like road, 100% you have to acquire. If it is a bridge or a culvert, these are public utilities which are very very essential. But it should be very definite.
CHAIRMAN: You’ll tell me one thing, the provision of land on Page 3- there are about 13 items. 13 categories of items. Share your thoughts on those 13 items. I think everything is clearly identified

ADD. SECY. LAW: Page 3.

CHAIRMAN: Now to pull the water source, you need space for tanks to park water in terms of water harvesting, pumping.

SHRI PRATAPSING RANE: Do you know something.

SMT. ALINA SALDANHA: That is what I am saying. That is a necessity. Sir please for give me for talking and before you Sir because I feel…..

CHAIRMAN: The Revenue Department is the right Department, because the Bill of LRC and everything has been moved that time. So in terms of acquisition till date, to the Land Revenue Code, whatever we are having, he will be the best person to clear your doubts whatever you are having in this respect.
Chairman Cont..

SMT. ALINA SALDANHA: Sir, these are not my doubts these are the questions which are been asked so therefore I feel, we have to clear all this here before people starts talking or making noise.

SHRI. PRATAPSING RANE: I know, for that there is Select Committee.

CHAIRMAN: कलिंगसंक हो फोरम दिखे आसा सिलेंट कैंडिटेक धार्यपाक. तुम्हे जे कलिंग आसात पठवे जे उद्दन अंतर्विश्वसन विविध्यो खातीर उल्लोल, ताजीन एकत्राच्या लेटर ढांडक ना. आमं तुम्हचे दुसरी कलिंग उले मारता ताजीन लेटर ढाळला पुणा तो येईक ना. ताजे पॉव्याट्स पेक्व्रा.

SHRI FILIP NERI RODGRIGUES: My request is to please take this on record, that we have not received.

CHAIRMAN: Yes, that will be taken on record.

SHRI FILIP NERI RODGRIGUES: My concerned is violation of Central Act.

CHAIRMAN: ‘मारात्मक बाब्य माले आयक, violation of Central Act म्हणाता ठा.

SHRI FILIP NERI RODGRIGUES: केलक्या ऑंट पठवे आसा, should not clash with Central Act. केलक्या ऑंट पठवे आसा is of 1981 where as new Act, which is Compensation and Transparency in Land Acquisition, did not existed at that time. My general idea is not to clash it with the Central आमी दुर्दो फिने जाता any citizen can challenge the requisition before the Court of Law. That’s why it is necessary to find.

SHRI. PRATAPSING RANE: No, no, you can’t be afraid, if somebody challenging it before the law. That freedom is there.

CHAIRMAN: As a citizen you have all the rights to go to the High Court and all this. Only civil court barred केला.
SHRI FILIP NERI RODGRIGUES: Challenging the very enactment of this law. Central law should not supersede.

ADDL. SECY (LAW): No, no, that is the reason we are giving it for the President’s assent no.

SHRI. PRATAPSING RANE: See, some of the best minds, legal minds are there with the Law Ministry of India even then sometimes the Acts are challenged and sometimes they get stuck down by the Judiciary because first thing, you can’t violate the Constitution of India, that’s the very base and foundation. You have to go upon the Act. All laws should be in tune with the Rights mentioned.

SHRI FILIP NERI RODGRIGUES: What you have proposed, in view of development of the Law of the State.

SHRI. PRATAPSING RANE: We cannot bulldoze all the roads.

SHRI FILIP NERI RODGRIGUES: No, but wherever we required we need such law because land is the scarce commodity in Goa.
SMT. ALINA SALDANHA: Yes, scarce. Goa is a small State, less of half of District of neighboring State. So we have to be very careful when we use land.

CHAIRMAN: Madam, we have 24% of land available for development out of 3702 sqkms, rest of that is under forest, under CRZ, under Agriculture, under water bodies and other related.

SMT. ALINA SALDANHA: Something like 365 sq. kms of land is already used.

CHAIRMAN: You don’t have to be worried about ho, आमकां डेमोग्राफिकली कितली लॅंड आसा?

श्रीमती अलिना साल्डान्हा: हांवों फिंच भुज्णाटा जी जमीन आसा तरी सगळी आमीच कावार करव्य नूँ***

चेअर्मन: कावार करव्य भुज्ण्ये?

श्रीमती अलिना साल्डान्हा: आमची जनरेशन आसात तांकांच मंदज्या.

SHRI. PRATAPSING RANE: Madam, may I suggest here.

चेअर्मन: काबार करव्य नूँ ते पालू नाक्या. धोंडे पाथ्यास एक्सपोज़ करव्ये पडताले.

SHRI. PRATAPSING RANE: Now no body objected to the acquisition of the Chief Minister’s bungalow. It was with the evacuee property. We acquired it and gave the money to the Centre of evacuee property.

SMT. ALINA SALDANHA: Sir, I am sure there will be some instances where the owners themselves willingly will want to give their land for public development, there is no doubt.
SHRI. PRATAPSING RANE: I remember next to that, the clause to
which you referred in the previous meeting, Sir. As per
instructions, the Indian consulate and the office in
American jurisdiction will be removed.

*Portion in***ordered by Chairman*

*To be removed.*
That house people had left and gone to Portugal, that house now it has been surrendered back to the party, it was under requisition. Here now, there is a limit for requisition. Houses mostly are requisitioned, rest the land is acquired, very rarely somebody’s house goes for acquisition and he is rehabilitated.

SMT. ALINA SALDANHA: Now, I am just expressing my thoughts because I am that kind of a person who can’t keep my thoughts to myself.

CHAIRMAN: Madam, this forum of the Select Committee is to share this all.

SMT. ALINA SALDANHA: Now, it gives me a feeling of apprehension, a feeling of uncertainty, as far as what belongs to me is concerned. Now, let us suppose I decide to go to a foreign country and stay there for some time and so my house is closed now because my house is closed the Government takes over my house?

SHRI PRATAPSING RANE: That is not the thing. There are so many houses that are closed.

SMT. ALINA SALDANHA: That is the fear.

CHAIRMAN: To requisition you are required. Please go through the Bill, the Act.

SMT. ALINA SALDANHA: It’s not my fear, I am sure you will contact me where ever I am. This is the fear. I am just expressing some people’s thoughts. This is the fear they have.
CHAIRMAN: I have gone through the Act in toto. The people who are sharing fears have not gone through the Act. They have concluded through the media reports. They should have gone through the Bill or the Act and then they should have suggested. As far as requisition goes please go through the requisition part you will understand what requisition has in this Bill. Reginaldo Lourenco has given his suggestions which have nothing to do with requisition and acquisition from what I understand. He says requisition while doing see to acquisition also. Requisition if done acquisition also be done as per 2014 Act, which part is already there. So that clarity of thought if required I think if he is coming then it is fine otherwise it is already taken care. If he comes we can reply to him.

SHRI PRATAPSING RANE: You see, Government today is not able to do any land acquisition. Acquisition also means paying market rate. Roads are very badly required because every 24 hours there are so many people dying on the roads.

SMT. ALINA SALDANHA: Roads are required. Widening also is required. In the villages also traffic is increasing.

SHRI PRATAPSING RANE: In India every four hours one man dies.

CHAIRMAN: Another thing I will just add 3 (a) if put what happens? Acquired no?
SHRI PRATAPSING RANE: The land will be acquired as far as land is concerned. Houses which are falling apart, actually my heart bleeds, in Margao there are two beautiful houses, where Caro stays.

SMT. ALINA SALDANHA: May be they intend to rebuild.

SHRI PRATAPSING RANE: No, they are falling because of our laws, Law of Inventaria, there are people who are married, son in laws and something, somebody is in Australia, somebody is in Canada, beautiful houses, one house remains closed.

SMT ALINA SALDANHA: Suppose it is my personal property, I should have the liberty to do what I please, when I please with what is mine. There should be no fear upon me because my house is falling the Government is going to take over.

SHRI PRATAPSING RANE: I have been a Revenue Minister for 5-6 years, then I was Chief Minister, Madam for these may be 20-23 years no objection has come only thing is I am worried.
SMT. ALINA SALDANHA: If no objection comes then fine.

SHRI PRATAPSING RANE: Only thing I am worried. The requisition for 15 years Judiciary will put another fifteen years on it, so please make it ten years.

ADD. SECY LAW: That period can be reduced.

SHRI PRATAPSING RANE: That period you make it to ten years. Because Judiciary they will add another fifteen years.

SMT. ALINA SALDANHA: You keep it for five years.

ADD. SECY LAW: Five to seven years.

SHRI PRATAPSING RANE: I don’t think that situation will ever come. Government will not acquire somebody’s houses. That one house which was acquired, just one man came, he said he just want to see his ancestral house, he just came and went.

SMT. ALINA SALDANHA: They still have that link and that attachment.

SHRI PRATAPSING RANE: Only one man had come, long back. See there are lot of Goan houses which are such beautiful houses, they are falling apart. In Margao there are two similar houses. One is remaining permanently closed for the last 25 years.

CHAIRMAN: Select Committee was formed to discuss this. Based on that all elected representatives had to share their views. Today public is not going through the Bills.

SHRI PRATAPSING RANE: What I am saying, always we have given, saying that anybody has any say, on this they can be allowed. I don’t think anybody will come. One or two people will come. We will go through it, examine it and leave it.

5-2-2018
12.20 (1)
CHAIRMAN: I think the main issue what she has taken is on every person’s mind. Nothing else is there.

SHRI PRATAPSING RANE: Those 15 years, you please reduce it to 10.

SMT. ALINA SALDANHA: I think that may make people little more happy. Instead of 15 make it 5.

CHAIRMAN: 15 are good for people.

ADD. SECY. LAW: Atleast he/she is 100% sure that for 15 years, he will know that his land will be intact, and it is not acquired.

SMT. ALINA SALDANHA: Land I am 100% sure that Government will never give it back.

ADD. SECY LAW: No, no.

SMT. ALINA SALDANHA: Do you think Government will give back? Are there any instances where Government has given back?

SHRI PRATAPSING RANE: Yes, now that fellow has repaired it. Next to Grande Delhi’s House. And next to Chief Minister’s House, and next to that, it has been returned. It had been requisitioned. And behind that also there is a beautiful House. If you know there was one Tony D’Souza, Minister in Mr. Bandodkar’s Cabinet, he used to stay there.

SMT. ALINA SALDANHA: From Calangute?

SHRI PRATAPSING RANE: No, he was from Panaji. Souza Paul, from that family. He is a photographer, Souza Paul. He was a Minister in Bandodkar, Cabinet. He used to stay there. That house is returned by the Government. Ministers Houses were built two three houses. There Mr. Sardinha and others used to say.

SMT. ALINA SALDANHA: What the Government does, when the House collapses? Build a new one?
SHRI PRATAPSING RANE: Welcome.
SHRI ALEIXO REGINALDO LOURENCO: I had given my points.
CHAIRMAN: We finished now. We started at 11.00 a.m.
All of us finished talking, we have covered your points also.
SHRI ALEIXO REGINALDO LOURENCO: You are not asking for public suggestions?
SHRI. ALEIXO REGINALDO LOURENCO: Ask for public suggestion.

CHAIRMAN: कित्याक पब्लिक संजेभन जाय?

SHRI. ALEIXO REGINALDO LOURENCO: It’s a right?

CHAIRMAN: आता तुम्ही पातल्याच्या मान्यतेच्या मुख्य विषयांची बाबत म्हणजेच अलिक्या, खालील विषयांना आता हे विषय अंकांनी पर्यावरण विषयांच्या नियमानुसार ग्रामपंचायत करतात. त्यांच्या पत्रातील अंशांचा विवरण व ग्रामपंचायतच्या विषयाच्या विषयांमध्ये माहिती देण्याचा निर्देश. त्यांनी उद्देशित केलेल्या विषयांमध्ये विविध विषयांच्या संबंधात विषयांच्या नियमांनी दिलेल्या विविध विषयांमध्ये माहिती देण्याचा निर्देश. त्यांनी उद्देशित केलेल्या विषयांमध्ये विविध विषयांच्या संबंधात विषयांच्या नियमांनी दिलेल्या विविध विषयांमध्ये माहिती देण्याचा निर्देश.

SHRI. PRATAPSING RANE: When the new Land Acquisition Act comes, I don’t think the second one/old one remains.

ADDL. SECY (LAW): No. Sir, regarding the doubt you have raised that …

SHRI. ALEIXO REGINALDO LOURENCO: The new acquisition comes under Centre no.

ADDL. SECY (LAW): Yes, that I am pointing out no. After the acquisition under this Act, you are entitled for compensation under Section 7 (5) b, as per the new Act. Page 11. So you are entitled under the acquisition Act. I agree that there is no social assessment and does not required because last 15 years as per the Act, land will be vest with the Government, as requisite the property. So, now those social impact and all those questions will not come. So only what remains for the new act is applicability is payment of the compensation. Which is been paid as per the new Act.
SHRI. ALEIXO REGINALDO LOURENCO: At Centre, when there is law in place then how can you have another law?

ADDL. SECY (LAW): That is the reason we are suggesting the matter with the Centre Government no, for the President.

SMT. ALINA SALDANHA: Yes, that is important.

SHRI. ALEIXO REGINALDO LOURENCO: How?

ADDL. SECY (LAW): We have got the power to enact the law.

SHRI. ALEIXO REGINALDO LOURENCO: You have the power to supersede the Act?

SHRI. PRATAPSING RANE: No, you can’t supersede, you can relax.

ADDL. SECY (LAW): Yes, relax.

SHRI. ALEIXO REGINALDO LOURENCO: So, where is the question of having another Act, when we have centre law, will overlap?

ADDL. SECY (LAW): No, once the President assent is given it will be applicable to our State. This Act, will be applicable.
CHAIRMAN: ताका कलीयर स्टेप ज्ञापन सांग तांबे आता constitutionally whether you can do or no. Yes, you can do. No. 2, requisition and acquisition, his way of telling is requisition जेसा करता जाल्थ्यार अंड्रीकीशन तथ्या अंड्राप्राप्ते करे. which is there already.

SHRI PRATAPSING RANE: Yes, there already. Old Act is compensatory.

CHAIRMAN: तांबे बेरिंग सोपय जाले आमच्ये. तुजे डायर कलीयर करे.

SHRI. PRATAPSING RANE: टाइम लिमिट किती कराच्या?

ADDL. SECY (LAW): That is 15 years? Policy decision.

CHAIRMAN: १५ वर्षे आसल्यार it's still better नाजाल्यार land goes back to him.

SHRI. PRATAPSING RANE: No, what I am saying १५ वर्षे करायच्या पेषा suppose I gives my land, house requisition and I want to for myself or relative or for friend or I want to sell it. Government requires it, we put a requisition, then I go to Court, you are allowing me to go to the Court, Court will take another 15 years to dispose the case. That’s why I am saying make it 10 years. These cases will be very rare, in terms of houses not land. Most of the lands will be of litigations and all those things. Relatives and all, everybody get shares.

SMT. ALINA SALDANHA: Yes, and to come to a decision to give the house will be not an easy decision.

SHRI. PRATAPSING RANE: It’s an individual decision. Many houses are falling apart.
SMT ALINA SALDANHA: Tell me one thing, supposing I have a house where I live a new house and I have my ancestral house where I may not be living on a regular basis but may be, I go there for my holidays, we open the house, we stay for the whole month. I am using that house also, so what happens in a situation like that?

SHRI PRATAPSING RANE: I don’t think the Government will go on requisitioning every house in the State.

SMT ALINA SALDANHA: No but it can be, a situation like that can happen.

CHAIRMAN: See, I am going back to my first statement. The type of money that is going for requisition or acquisition is quite substantial. Government does not go out of the thirteen items that are mentioned in the Bill. These thirteen items which exists Government has to make provisions to pay you. If you are not being paid the property goes back to you. If you are being paid the property is acquired other than the lease what has been paid to you during the requisitioned time.

SMT ALINA SALDANHA: But Sir, not for everyone money plays a very important role. As it is my ancestral house I would not want to give it to anybody. I may be living in Margao and my ancestral house may be in Ponda, every month of May I go there.

CHAIRMAN: Madam, why are you boiling down on an ancestral house I am really not understanding.

SMT ALINA SALDANHA: No.
CHAIRMAN: You have spaces and lands of public utilities, please understand what we are trying to do because you are boiling down to a fear.

SMT ALINA SALDANHA: It is a fear.

CHAIRMAN: Which can be in any person’s mind which exists from Liberation and Independence, which was under acquisition and also exists under the Central Act of Acquisition if you are not taking this Bill also say for matter of discussion, you still have the Central Act which can acquire your ancestral house. Please understand, you are boiling down as if State Government is come with a Bill which was not existing from Independence to Liberation.

SMT ALINA SALDANHA: Tell me in how many instances houses have been taken over by the Government?

CHAIRMAN: That we will have to find out.

SMT ALINA SALDANHA: I don’t think. So there was no fear in the minds of the people but now this is again a new fear that has come up. You are not answering my question Sir. Please answer my question.

CHAIRMAN: See, we are not discussing this Bill per se. Say for example, can’t the Central Act today acquire that same ancestral house?

SMT ALINA SALDANHA: So, that means what happens to my right? My property, my right has no value? This is not fair.

ADDL SECY LAW: You have the right to take the compensation.
5-2-2018
12.30(3)

SMT ALINA SALDANHA: This is not fair and I am not interested in the money that you may give me. I want my house.

SHRI ALEIXO REGINALDO LOURENCO: Let’s take the other side of it. Say I am your enemy, I become a Minister and I acquire your land.

SHRI PRATAPISING RANE: It has to be stated for what public purpose. You have every right to go to Court and take another 20 years.

श्री. आलेक्सो रेगिनाल्डो लुरेंको: १० वर्षी जाय म्हणून तो १० वर्षीनी पर्यंत साङ्गतलो आमीक १० वर्षी जाय म्हणून.

CHAIRMAN: Where it is said ten years?

ADDL.SECY LAW: Maximum 15 years.

CHAIRMAN: He is saying ten years then again ten years will be asked.

ADDL SECY LAW: No, there is no provision for that.

CHAIRMAN: Tell him that. Show me the provision for that?

SMT ALINA SALDANHA: तुमी जमीन ब्यापक सोहळ्यात नूं बरे आसा पूंज कहे घर तुमी सोडात. But if I am possessive about my ancestral house, I am talking about ancestral house only because you know there are so many emotions involved in an ancestral house if the Government just walks over and takes the house how will it be?
SHRI PRATAPSING RANE: Madam, I will tell you this is my 46th year in the Assembly. The one house I acquired nobody came. Not requisitioned, I acquired the Chief Minister’s bungalow, nobody has objected.

SMT ALINA SALDANHA: That is what I am saying, if they have no objection fine but if somebody has objection not even on basis of money or any economic reasons but purely emotional reasons.
Because it is my ancestral house. Most of the ancestral houses had joint families, so there are so many families, the House is important to me, and I don’t want the money which the Government is giving.

CHAIRMAN: I think you are going away from the subject, from Act to emotions.

SMT. ALINA SALDANHA: No.

CHAIRMAN: Yes.

SMT. ALINA SALDANHA: That means the Act is not going to consider what I feel about my own property.

CHAIRMAN: Because if this Act is also not in place, acquisition goes straight away. This gives you a scope of requisition and acquisition.

SMT. ALINA SALDANHA: That means there is cloud of suspense over us.

CHAIRMAN: It is not Government of Goa, and it is not Government of India. It is not BJP and Congress. It has been universally from the time it has been.

SMT. ALINA SALDANHA: I don’t know. But all this while we were not aware.

CHAIRMAN: Anyway I take cognizance of your emotions.

SMT. ALINA SALDANHA: No it is not emotions.

CHAIRMAN: Now as per your letters, all your doubts have been cleared in terms of the requisition and the acquisition. You’ll prepare the Select Committee Report.
5-2-2018
12.35 (2)

SMT. ALINA SALDANHA: My only request is, about the House, it should be left to the owners. If he wants to give it, we take it. Otherwise we should not forcibly take it. That is my view.

SHRI PRATAPSING RANE: But where it has happened in Goa, for the last 40-60 years.

SMT. ALINA SALDANHA: I know it has not happened, that is why this fear was not there.

SHRI PRATAPSING RANE: Tell me where?

SMT. ALINA SALDANHA: I am not aware.

SHRI PRATAPSING RANE: Give me one example.

CHAIRMAN: Tell me where it has happened?

SHRI ALEIXO REGINALDO LOURENCO: अंक्रिजीजन करी नासतना तिचे भाट पोलिटाएंजनोंची पुकट खावा. कोण इंडस्ट्री पालता कोण आनीक बिल्यं पालता, why that law was made? So that people don’t acquire. Atleast acquiring becomes difficult. उठमुट कोणून उठता आनी जाय सेकरता.

SHRI PRATAPSING RANE: She is talking about the ancestral House.

SHRI ALEIXO REGINALDO LOURENCO: Yes ancestral house only.

SHRI PRATAPSING RANE: Not a single house has been acquired.

SMT. ALINA SALDANHA: Land I feel if the Government has a genuine need for it, we have to give. But a House I think we will have to think.

CHAIRMAN: I think we are pulling the House unnecessarily, where it does not have a mention anywhere.

SMT. ALINA SALDANHA: That means no house will come under that.
CHAIRMAN: Neither there is any house in the mind, that is why the Act has been introduced. Act is having certain items which are coming under the scope. This Act is very clear on acquisition and requisition. And how the acquisition process is, and how the requisition process is, I think we have cleared all your doubts by now. Now let us not get back into one point, which has never been done in the past. Which otherwise will lead only to acquisition and not requisition. If we don’t take this.

SMT. ALINA SALDANHA: That is what I am saying now. See you are again just threatening me. If this is not going to be this, then it is going to be that. I am in trouble anyway, with my own property.

CHAIRMAN: It is not we introducing it today Madam.

SMT. ALINA SALDANHA: I am not bothered about land. If you want take it.

CHAIRMAN: Please understand, the Select Committee which we are siting to deliberate on Acquisition and Requisition, has no say on the acquisition which is already existing. Please understand what I am saying.

SMT. ALINA SALDANHA: But who decides the need.

CHAIRMAN: The Government decides it.

SMT. ALINA SALDANHA: Precisely, the Central Government.

CHAIRMAN: Central Government also can decide, why not.

SMT. ALINA SALDANHA: That is very rare.

CHAIRMAN: This is also very rare.

SMT. ALINA SALDANHA: Hopefully the State Government.
CHAIRMAN: You’ll prepare the Select Committee report.

SMT. ALINA SALDANHA: Anyway I hope we don’t come to a situation like that. And it does not apply to flats?

SHRI ALEIXO REGINALDO LOURENCO: Any objections/suggestions has to come to the Select Committee on this from the public.

U/SECY: You can do it, but it is for the members to decide.

SMT. ALINA SALDANHA: If we put it to the public then I think it will be more chaotic. We have to decide amongst us.

CHAIRMAN: We have to decide on this amongst us, that is why we the Legislators are sitting. If you want to open everything to the public then public should be sitting here. Then you don’t need a Select Committee here. Select Committee is hearing grievances and I appreciate what Alina had put forward, she has put every point which is a fear point. And as far as the Act is concerned where the thing is, केरलाचो पॉईंट चाला तो क्लीयर जालो. अंक्रिजीशनाचो आणि रेंज़ॅजीशनाचो पॉईंट क्लीयर जालो, मानाचा पातळी पॉईंट क्लीयर जालो. I think this is overall from the people who has gone through the Act.

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ANNEXURE – III

NOTE DATED 09-07-2018 FROM ADDITIONAL SECRETARY LAW
NOTE

The Goa Requisition and Acquisition of Property Bill, 2017 (for short, Bill, 2017) came to be introduced on the floor of the house in the monsoon session held in July 2017 and the same was referred to the Select Committee. The Select Committee with due deliberation submitted proceedings of the Select Committee which was held on 05/02/2018 at 11:00 a.m. to all the members of the last meeting which was scheduled on 04/07/2018 at 11:00 a.m. Now, the meeting is scheduled on 11/07/2018 at 4:00 p.m.

2. During the last meeting, the Hon’ble members of the Select Committee posed certain questions. The salient features of the Bill, 2017 are stated here below:

3. In order to interpret the enactments in question, it is necessary to look at the preamble to the Act. The preamble of the Bill, 2017 provides for requisition and speedy acquisition of property for certain purpose not being the purpose of the Union. So it is evident that requisition and speedy acquisition of property is for the purpose of the State and not for the Union. Preamble though does not control the statute, is an admissible aid to the construction thereof. The Central Government is already having an enactment, namely, Requisitioning and Acquisition of Immovable Property Act, 1952 for the purpose of the Union.

4. Clause 4 of the Bill, 2017 speaks about right over requisition of property. In normal para lines, requisition of property is being taken by an authority, either by the State or any other authority which is temporary in nature and during the requisition of said property, the owner of the property so requisitioned is entitled for a compensation as he is deprived the fruits of the property which he was otherwise enjoying. As per the proposed Bill, 2017, the maximum period of requisition of the property is 01 year to 15 years and if the Government does not acquire the said property, same has to be released to the original owner from whom the property was requisitioned in terms of clause (2) of clause 5 of the Bill, 2017.
5. While requisitioning the property, the Government or the Collector who is passing an Order has to convince himself the public purpose as defined under clause 2m (d) (i) to (xiii) and also the same property can be requisitioned for,-

(a) sanitary improvements of any kind including reclamation;
(b) laying out of village sites, townships or the extension, planned development or improvement of existing village sites or townships;
(c) town or rural planning under any law relating to such planning.

6. In the present case, the public purpose shall mean and include the purposes as stipulated at (a) to (d) (i) to (xiii). If the public purpose as stipulated in the above definition clause does not come within its purview, then the requisition will be void and the party can seek the declaration to this effect by filing an Appeal from an Order of requisition made under section 3 of the Act to the Government under clause 10 of the Bill, 2017.

7. A question was posed as to whether before the requisition of property, consent of the owner is mandatory or not. In this respect, attention of the Hon'ble members is invited to the fact that in a case of State of U.P. and others V/s Manohar, (2005 2 SCC 126), the Apex Court observed in para 7 that, "ours is a constitutional democracy and the rights available to the citizens are declared by the Constitution. Although Article 19(1) (f) was deleted by the Forty-fourth Amendment to the Constitution, Article 300-A has been placed in the Constitution, which reads as follows:

"300-A. Persons not to be deprived of property save by authority of law.- No person shall be deprived of his property save by authority of law."

Right to property in the Constitution was replaced by right to compensation. As such, right to property is no more a fundamental right. Accordingly, the petitioner does not have right to the land, but may have right to compensation in
8. As such, the question of taking the consent of the owner before the requisition of his property does not arise. In case Government desires to continue beyond 15 years, the same property has to be acquired. For the purpose of acquisition of the property which is already requisitioned under section 3 during the period of 15 years or beyond it, the Government has to adhere to the provision of section 6 which provides power to acquire requisitioned property. Further, the party is also entitled, i.e. original owner whose property is requisitioned or acquired is entitled for compensation and determination of the compensation and its method is laid down in clause 7 of the Bill, 2017. If a person is aggrieved by the Award passed for the compensation made by the Arbitrator, he has a right to make reference to the court in terms of clause 8 of the Bill, 2017.

9. In view of the above position, the salient features as quoted hereinabove be brought to the notice of the Hon'ble members of the Select Committee.

(S.G Marathe)
Addl. Secretary (Law)
09/07/2018
ANNEXURE – IV

As amended to the Definition “public purpose” as defined in clause 2(m)

The purpose of which can be categorised in following categories which can be included as public purpose.

<table>
<thead>
<tr>
<th>Sr. No.</th>
<th>Category</th>
<th>Infrastructure Sub-Sectors</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td>Transport</td>
<td>• Roads and Bridges including land for construction of culverts, widening of existing roads.</td>
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<tr>
<td></td>
<td></td>
<td>• Airports and allied activities.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>• Public Transport</td>
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<tr>
<td>2.</td>
<td>Energy</td>
<td>• Oil Pipelines</td>
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<td></td>
<td></td>
<td>• Gas Pipelines</td>
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<tr>
<td>3.</td>
<td>Water and Sanitation</td>
<td>• Solid Waste Management</td>
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<td></td>
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<td>• Water supply pipelines</td>
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<tr>
<td></td>
<td></td>
<td>• Water treatment plants</td>
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<td></td>
<td></td>
<td>• Embankments for water ways and water bodies.</td>
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<td></td>
<td></td>
<td>• Sewerage collection, treatment and disposal system including Toilets</td>
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<tr>
<td>4.</td>
<td>Communication</td>
<td>• Telecommunication (Fixed Network)</td>
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<tr>
<td></td>
<td></td>
<td>• Laying of cables for telecommunication and related infrastructure.</td>
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</tbody>
</table>
ANNEXURE – V

As drafted by Law Department

2(m) “public purpose” shall mean and include the provision of land for,-

(i) road, bridge, culvert and widening of existing road;
(ii) airport and allied activities;
(iii) public transport;
(iv) laying of pipeline for supply of gas, oil and water;
(v) solid waste management;
(vi) water treatment plant;
(vii) embankment for water ways and water bodies;
(viii) sewerage collection, treatment and disposal system including toilets;
(ix) telecommunication (fixed network); and
(x) laying of cables for telecommunication and related infrastructure.
ANNEXURE – VI

DATED 17-07-2018

The meeting of the Select Committee on the Goa Requisition and Acquisition of Property Bill, 2017 was held on Tuesday, the 17th July, 2018 at 4.00 p.m. in the PAC Room, Goa Assembly Complex, PorvorimBardez Goa.

The following were present:-

1. Shri Rohan Khaunte, Hon. Revenue Minister Chairman
2. Shri Pratapsing Rane Member
3. Shri Aleixo Reginaldo Lourenco Member
4. Shri Filipe Nery Rodrigues Member
5. Smt Alina Saldanha Member
6. Shri Nilesh Cabral Member
7. Shri Carlos Almeida Member
8. Shri Prasad Gaonkar Member

GOA LEGISLATURE SECRETARIAT
1. Shri N. B. Subhedar, Secretary Legislature.
2. Shri Hercules Noronha, Under Secretary, Legislature.

OFFICERS
1. The Secretary(Law)
2. The Addl. Secretary Law.
3. The Secretary, Revenue.
17-7-2018
4.20(2)

CHAIRMAN: A very good evening to the Members of the Select Committee to discuss on the Requisition & Acquisition Bill 2017. In the last few meetings, for the information of our Members Nilesh Cabral and Prasad Gaonkar, there have been lot of deliberations on the issue of ‘public purpose’. ‘Public purpose’ was some topic which in the last meeting we came to a conclusion that we have to relook at ‘Public purpose’ and do something which we can do as defined. If you refer to page 3 on the ‘public purpose’, there are about 13 items which we are taking requisition and acquisition and basically adopting this particular Bill in this particular session. These were taken for discussion and after coming to all these particular issues, I am considering the thought process of the Members, which they have thought about when it came to the issue of defining public purpose. ‘Public purpose’ does not find any mention in the Central Act, so it is quite vast, anything can be ‘public purpose’. In the State we have defined 13 items under the Act. Now, there were reservations from certain Members of this Committee that they still felt that we needed to further clarify what the sequence is and how we need to go about. After deliberating and after putting across and getting some representations from Alina & Reginaldo, I think we have boiled down to categories and the infrastructure sub sectors of what we feel can be taken, to keep a very clear thought process of what the Bill is and what the ‘public purpose’ is. Please circulate this draft Bill.

(Circulates the draft Bill )

So now I will just read it out. Whatever has been put as ‘public purpose’ for 1 to 13 it is read now as Category – Transport which
Communication which includes telecommunication fixed network and laying of cables for telecommunication and related infrastructure. I think these are four broad categories, which are very clear on the areas which we will take as Public Sectors. Public purpose. Now there is one issue which needs discussion, I think we should put it across. We have the social and commercial infrastructure. Social and Commercial infrastructure will include Educational Institutes, Hospitals, Tourism, Agriculture Animal Husbandry and Sports.

SHRI ALEXIO REGINALDO LOURENCO: Now the whole section 2 (m). 2 (m) will be read as this, what you gave.

CHAIRMAN: 2 (m), सगळे तेसा आपटप काड आला.

SHRI NILESH CABRAL: Sorry I was not there for the last meetings. Tell me, you have given stress on all this.

CHAIRMAN: Roads, we have already said widening of existing roads. That means new roads. We have given stress on widening of roads.

SMT. ALINA SALDANHA: Road are new roads.

SHRI NILESH CABRAL: Why you have said, widening of existing roads.

CHAIRMAN: The new roads and existing roads also.

SHRI NILESH CABRAL: Widening means part of existing roads.

CHIEF SECY: Major part will be roads and bridges. It is a classification between any road and bridge, a sub-classification and making it more specific becomes –widening of these roads, which has to be classified as new roads.

CHAIRMAN: सामके किलपर केला.
SHRI PRATAPSING RANE: Mr. Chairman when we talk of roads, widening and construction of new are two different things. There is no need of widening for the new roads.

SHRI NILESH CABRAL: When you read it, he also felt, I also felt. It is not very clear. When you write this you must say - Widening of existing roads, culverts.

SMT. ALINA SALDANHA: Yes.

CHAIRMAN: Marathe, legally this is proper?

ADD. SECY(LAW): I don’t think there is any problem.

CHAIRMAN: Only water and sanitation, sewerage collection, treatment and disposal system, including toilets. Do we have to say again- “Sewerage Treatment’ or Treatment?

CHIEF SECY: Sewerage Collection you can say.

CHAIRMAN: Collection, disposal and treatment.
CHIEF SECY: Sir what happens sometimes, you need collection points.

CHAIRMAN: Correct.

SHRI NILESH CABRAL: See I just want some clarification. Here in infrastructure Sub-Sectors. Solid Waste Management, water supply pipelines, water treatment plants, sewerage collection, treatment and disposal system including toilets. Now what do you mean by water supply pipelines?

SMT. ALINA SALDANHA: Laying of water pipelines.

CHIEF SECY: I got some explanation Sir. Some are text book requisitions. (Hindi) do the requisition of the land, you take the right of it. (Hindi) so the property is not distracted. So these are text book requisitions. Chances are there that you never have to convert it to requisition. Unless somebody says, that wait a minute I want this to be removed.

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SHRI NILESH CABRAL: Sir my request is we have water bodies, many water bodies. Wherein, the old system what use to happen? In every field, irrigation dam, everything here water bodies were made like big ponds. Like these ponds are not acquired, like in my Constituency.

C.S: Sir, it’s on common land.

SHRI NILESH CABRAL: What about that land, with that pond? Will that come for acquisition?

SMT ALINA SALDANA: Which one?

SHRI NILESH CABRAL: Water pond.

SMT ALINA SALDANA: Nallas?

SHRI NILESH CABRAL: Yes, Nallas.

C.S: Those are public. That land belongs to the Government, Sir.

SMT ALINA SALDANA: Nallas have set back also.

SHRI NILESH CABRAL: Yes I know it belongs to the Government but in some cases, water bodies have selenium.

C.S: Let it be.

CHAIRMAN: No, no I will tell you what he is saying. बांध जल संयोग जल सामग्री समूह जल उपयोग जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता जल उपयोगकर्ता

you need NOC’s from the individual person’s as a requisite of PWD and WRD. So, in that case, I believe he is saying in that case.

SMT ALINA SALDANA: I think, we could include that.
SHRI NILESH CABRAL: Yes, include.

SMT ALINA SALDANA: Yes.

CHAIRMAN: That is a very genuine issue, तो चेहरक ना.

SHRI NILESH CABRAL: Water ways, water ponds.

SMT ALINA SALDANA: Constrictions of retaining walls and nallas and ponds.

C.S: Can do embankments.

CHAIRMAN: So, that takes care of this, embankments.

SHRI NILESH CABRAL: And water bodies?

C.S: Border the water bodies.

SMT ALINA SALDANA: That comes under which headings?

SHRI ALEIXO REGINALDO LOURENCO: Under Transports.

CHAIRMAN: Bus stand, Bus bays, Bus stops, everything.

ADDL SECY (LAW): स्थलाक रेलवे व बस रेडिय बांधता नही, so here public transports include everything, Sir.

SHRI NILESH CABRAL: Here we can’t acquire for sanitation.

ADDL SECY (LAW): फल्लीक ट्रांसपोर्ट घाटू अत्यन्त गाजा.

SHRI NILESH CABRAL: Yes, urban and / rural transport.

ADDL SECY (LAW): फल्लीक ट्रांसपोर्ट includes everything.
SHRI NILESH CABRAL: Remove urban.
ADDL SECY (LAW): Ok, अर्जन काळ्या.

SHRI NILESH CABRAL: ले इम्प्लेमेंट करता नये monuments, amendments to waterways, ponds, lakes?
ADDL SECY (LAW): हाँ.

SMT ALINA SALDANA: Can I just ask for some clarification on Urban Public Transport? What would that include?
CHAIRMAN: Urban Public Transport normally includes all bus stands, bus bays, bus stops. Public Transport takes care of urban and rural?
ADDL SECY (LAW): Yes.
CHAIRMAN: Then you take out Urban and put only public transport.
ADDL SECY (LAW): Yes.
C.S: Metro?
CHAIRMAN: Public transport. You can make it Airport and allied services.
SMT ALINA SALDANA: Under what?
CHAIRMAN: Under Transport.
SMT ALINA SALDANHA: Airport is a big term.

SECY(LAW): Airport and allied activity because sometimes you have to create a funnel zone and lot of buildings come up later. So we keep for funnel zone.

SMT ALINA SALDANHA: As far as funnel needs are concerned I think they have been settled at least at the Dabolim airport. So what are we talking about?

SHRI PRATAPSING RANE: They are talking of the Mopa airport.

SECY(LAW): Dabolim the alignment of the highway we have achieved. That is very different from the terminal. The land use has to change. We are already building a second runway.

SMT ALINA SALDANHA: I think airport should come under the Central Act.

CHAIRMAN: Is it necessary?

SMT ALINA SALDANHA: Not necessary.

CHAIRMAN: I think other than this, we have already broken down to make ‘public purpose’ very simplified to what we have spoken. Only one thing which needs to come for discussion is whether to take or not to take because later we cannot do any further things for social and commercial infrastructure. That includes Educational Institutes, that includes hospitals, that includes Tourism that includes Sports, that includes Agriculture and that includes Animal Husbandry.

SHRI NILESH CABRAL: Education Institutes is a Government set up.
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SHRI ALEIXO REGINALDO LOURENCO: No because it is a Requisition and Acquisition Act.

CHAIRMAN: To requisite they were having issues. So I will only say Education Institutes, Hospital, Tourism, Agriculture, Animal Husbandry and Sports have been discussed but not taken in the present Bill because of the apprehensions of few Members.

SMT ALINA SALDANHA: Yes.

SHRI NILESH CABRAL: I am sorry I was not there for the earlier meetings, now I have a right to discuss. My thing is very clear when Education Institutions are looked after by the Government why should we not take it up. You explain to me. At Sanguem 8 lakhs sq.mts. Govt. land is there

SMT ALINA SALDANHA: Nothing stops you from acquiring that. You can go ahead and do it but not under Requisition Bill.

SECY(LAW): What we are leaving out is the security infrastructure. Actually, Police Station and all is required. Fire Police Station and Disaster Management are the three main to be included.

CHAIRMAN: Even I have taken out rehabilitation. Because when it came to rehabilitation I had some apprehension. See if you go by No. 5 on Page 3 for Housing poor and all displaced persons and persons residing in the areas affected by the landslides and for similar other natural calamities. This was taken then Alina had a problem on the housing, so I have taken the whole thing out.

SECY(LAW): If you say 5, No. 14 - for security and safety infrastructure it would be Police Station, Fire, Disaster Management.
Here you need requisition because you need immediate action. Supposing for a particular fair you need one permanent Police Station I will just requisition a property if I find a property for a Police Station I will construct it because penetration of the police must be there.

CHAIRMAN: For me today I am trying for a Day Care Centre I am not getting land. So even if I want to requisition and take a space under Hospital or something.
SHRI NILESH CABRAL: Coming to Educational and Police…

CHAIRMAN: I think those three categories, Fire, Disaster Management we can add to the Social and Police infrastructure.

ADD. SECY(LAW): It is not social.

CHAIRMAN: Not social, what is the word you have used.

CHIEF SECY: It is Security and Safety infrastructure. Because lot of MLAs have asked the question of when Police Station will be opened. What I am saying is open a Police station, while the Police station is being built. Or requisition a building.

SHRI ALEXIO REGINALDO LOURENCO: What I am saying, in the Central Act there is already provision. And the Central Act is already in force over here.

CHIEF SECY: I am talking about this.

SHRI ALEXIO REGINALDO LOURENCO: That fire and everything is defined in it.

SHRI NILESH CABRAL: He is well versed with it. Please tell me.

SHRI ALEXIO REGINALDO LOURENCO: See for armoury and everything it is defined in that Act. Central Act.

SECY(REV.) : Army is separate. This is State Requisition.

CHAIRMAN: Central Act does not define the word “public purpose”. It is anything and everything below the sun. Now we have made this public purpose defined so it was only categorically 13 items. Last five meetings we have been only coming and discussing on the issue of public purpose. Rane Sir, was also convinced on the whole public purpose issue. But there are apprehensions of Alina, Reginaldo regarding certain particular points.
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SHRI NILESH CABRAL: I am asking the same thing. Why not Educational Institution. Like they said now Fire Station, Police station. What is wrong in that.

CHAIRMAN: For safety we can take under that.

SMT. ALINA SALDANHA: See nothing is wrong with it. But we must remember that we are acquiring people’s land.

SHRI NILESH CABRAL: Let it be.

SMT. ALINA SALDANHA: Let it be, you cannot say that.

SHRI NILESH CABRAL: May be in your Constituency there is lot of infrastructure for Education. Where do we have? Why we should suffer.

SMT. ALINA SALDANHA: Who told you to suffer? Go through the procedures, of acquiring the land.

CHIEF SECY: Sir, clause 8 is for strategic purposes. That is the only difficulty I have relating to Naval, Airforce, Military, Armed forces of the Union, including Central para Military or any war vital to National Security or defence of India, or State Police Authority. So that is included. Disaster is covered in it.

SHRI ALEIXO REGINALDO LOURENCO: Yes. Because I read it. What about this Fire….

CHIEF SECY: It comes under Safety Disaster.

SHRI FILIPE NERI RODRIGUES: I want to say something with your permission. These are the strategic purposes which are mentioned.
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CHAIRMAN: These are replacing all the public purposes which were talked about.

SHRI FILIPE NERI RODRIGUES: Which were discussed in the last four meetings. So these are the specific purposes. Reginaldo you are satisfied with this.

SHRI ALEXIO REGINALDO LOURENCO: Yes.

CHAIRMAN: Only fee things are added in this. Embankment of the nullahs. That is done.

SECY(REV.): Yes.

CHAIRMAN: Construction of waterways and embankment that comes under safety.

SHRI PRATAPSING RANE: Reginaldo, this Social and Commercial infrastructure covers Education also.

SHRI ALEIXO REGINALDO LOURENCO: But we are not putting in that.
SHRI NILESH CABRAL: My point is Education. See what they have apprehensions, may be they are coming from the Constituencies where there are all developed Institutes but we are not having lands to put such Institutes.

SMT ALINA SALDANA: Where we have developed Institutes?

SHRI ALEIXO REGINALDO LOURENCO: It does not mean that. You are trying to say that there are no Education Institutes, so it does not mean that we have but at the same time public interest is more important for us. That is why we are doing it.

SHRI NILESH CABRAL: Education is what, Education is…

SHRI ALEIXO REGINALDO LOURENCO: You just can’t go and acquire somebody’s agriculture land.

SHRI NILESH CABRAL: Land for bus stand, transportation can be acquire for public.

SHRI ALEIXO REGINALDO LOURENCO: Use it that way, no problem.

SMT ALINA SALDANA: See, Education infrastructure calls for huge area of land. Ok, of course, now you are talking about a school. Now you cannot compare a school to a bus stop.

SHRI NILESH CABRAL: Bus stand.

SHRI ALEIXO REGINALDO LOURENCO: No, no say that it is temporary. The whole thing is for requisition for few years and this requisition is for fifteen years.
SMT ALINA SALDANA: The Act says that after 15 years the Government may acquire or acquisition follows requisition. What comes first, requisition?

SHRI ALEIXO REGINALDO LOURENCO: We should go for judicial review.

SHRI PRATAPSING RANE: Mr. Reginald, May I say something?

SHRI ALEIXO REGINALDO LOURENCO: Say.

SHRI PRATAPSING RANE: Liberation of Goa was in 1961 and till today we have built so many things, including this building everything has been acquired. Why we need this?

SMT ALINA SALDANA: Yes, why we need this, let us go the way it is.

SHRI PRATAPSING RANE: We have been liberated in 1961.

SMT ALINA SALDANA: And we managed, without this.

SHRI PRATAPSING RANE: Now, how many years have passed? We have acquired so many things, including this building here. We are trying to be very specific because of the Bill, it’s alright but don’t go on including every single thing, it will be confusing.

SMT ALINA SALDANA: We have to be careful. See we must remember no, this requisition and acquisition whatever it may be it is a property Bill only to somebody else not to us. If it belongs to us, we can decide.
THE CHAIRMAN: I thank all of you for having good debates in the last 4-5 meetings and coming down and boiling to a very conclusive point. All the

points which we have discussed under transport, energy, water, sanitation and communications are the once which were taking as a replacement of the earlier public purpose which was defined this is being replaced to the earlier public purpose which was defined and will be adopted in this Bill which is being placed in the Select Committee. I request you all to, numinously support this particular Bill and I am sure that the development works of the State will get going in the interest of Goa.

Meeting adjourned at 4.50
SEVENTH LEGISLATIVE ASSEMBLY
OF THE STATE OF GOA

REPORT OF THE

SELECT COMMITTEE ON THE GOA
REQUISITION AND ACQUISITION OF
PROPERTY BILL, 2017

Presented to the House on ____th July, 2018

GOA LEGISLATURE SECRETARIAT
ASSEMBLY HALL
PORVORIM, GOA