

# THE GOA PRIVATE UNIVERSITIES BILL, 2020

(Bill No. 09 of 2020)

A

BILL

*to provide for establishment and incorporation of private Universities in the State of Goa for imparting quality and industry relevant higher education and to regulate their functions and for matters connected therewith or incidental thereto.*

Be it enacted by the Legislative Assembly of Goa in the Seventy-First Year of the Republic of India as follows: -

**1. Short title, extent and commencement.-** (1) This Act may be called the Goa Private Universities Act, 2020.

(2) It shall extend to the whole of the State of Goa.

(3) It shall come into force on such date as the Government may, by notification in the Official Gazette, appoint.

**2. Definitions.-** In this Act, unless the context otherwise requires,-

- i. "Academic Council" means the Academic Council of the University;
- ii. "Board" means the Board of Studies and the Planning Board, or any other Board of the University;
- iii. "Director" means Director of Higher Education;
- iv. "Executive Council" means the Executive Council of the University;
- v. "employee" means any person appointed by the University, and includes a teacher or any other member of the staff of the University;
- vi. "Faculty" means a Faculty of the University;
- vii. "Government" means the Government of Goa.

- viii. "Governing Body " means a committee constituted by the sponsoring body;
- ix. "Hostel" means Scholar/Students Hostel of the University;
- x. "Institution/College" means a college including existing college or an Institution established or maintained by or associated to or constituent of the University in accordance with this Act and the-Statutes;
- xi. "Prescribed" means prescribed under Statutes, Ordinances or Rules made under this Act;
- xii. "President", "Vice-Chancellor" and "Pro-Vice- Chancellor" means respectively the "President", the "Vice-Chancellor" the "Pro-Vice-Chancellor" of the University;
- xiii. "Registrar", "Deputy Registrar", "Finance Officer", Controller of Examinations", "Librarian" means, respectively, the Registrar, the Deputy Registrar, the Finance Officer, the Controller of Examinations, the Librarian of the University;
- xiv. "Regulatory Body" means the statutory bodies established by the Central Government from time to time such as University Grants Commission and includes the All India Council for Technical Education, the Bar Council of India, the Distance Education Council, the Dental Council of India, the Indian Nursing Council, the Medical Council of India, the National Council for Teacher Education, Central Council for Indian Medicine and the Pharmacy Council of India;
- xv. "Regulatory Authority" means the "Regulatory Authority" constituted under this Act.
- xvi. "sponsoring body", in relation to a University to be established under this Act, means :
  - (i) a Society registered under the Societies Registration Act, 1860 (Central Act No 21 of 1860) ; or
  - (ii) a public trust registered under the Indian Trusts Act, 1882 (Central Act No 2 of 1882); or

- (iii) a company registered under the Companies Act, 1956 (Central Act No. 1 of 1956) or the Companies Act, 2013 (Central Act 18 of 2013);
- xvii. "State" means State of Goa;
- xviii. "Statutes" and "Ordinances" means, respectively, the Statutes and the Ordinances of the University, for the time being in force;
- xix. "Student" means a student enrolled in the register of the University;
- xx. "Teacher of the University" means Professors, Associate Professors, Assistant Professors, and such other persons as may be appointed for imparting education, instructions, or conducting research in the University and designated as such by the Ordinances;
- xxi. "University" means a University established and incorporated under section 8 of this Act;

**3. Conditions for the establishment of the University.-** The sponsoring body shall, for the purposes of establishing the University under this Act fulfil the following conditions, namely:-

- (a) create a permanent endowment fund of at least rupees five crores;
- (b) own a land, buildings and infrastructure facilities required for establishing University;
- (c) install equipments, computers, furniture, assets, infrastructural facilities (other than building mentioned in clause (b) and other consumables and non-consumables of atleast rupees two *crores* in offices and laboratories in the building referred to in clause (b); and undertake to procure the computers, furniture, assets, infrastructural facilities (other than building mentioned in clause (b) and other consumables and non-consumables of atleast rupees four crores in the next five years after establishing University;
- (d) appoint at least one Professor, two Associate Professors and sufficient number of Assistant Professors and supporting staff members in every department or discipline.
- (e) purchase books and periodicals worth rupees two crores in the library and also undertake to invest rupees ten crores for the books, periodicals, computer

library networking and other library facilities in the first three years after establishing the University;

- (f) undertake to arrange the co-curricular activities, extracurricular activities, debate, competitions, quiz programmes, sports, National Service Scheme and National Cadet Corps for the students as per the standards of regulatory bodies;
- (g) undertake to adhere standards, conditions and regulations set by University Grants Commission, All India Council for Technical Education, National Council for Teachers Education, Bar Council of India, Medical Council of India and other regulatory bodies established by the Government or Central Government;
- (h) undertake to establish the provident fund for the employees of the University and to introduce other welfare schemes;
- (i) make the Statutes and the Ordinances for the administration and functioning of the University;
- (j) any arrangements made by the University shall not differ from the provisions of the Act and regulations of the University Grants Commission and other regulatory bodies;
- (k) ensure transparent functioning of the University and put the clearances obtained from the Regulatory Bodies in the public domain;
- (l) furnish such information to the Government in such manner as may be prescribed;
- (m) comply with such other conditions as may be notified by the Government to be fulfilled before the establishment of the University.

**4. Submission of proposal for establishment of a University .-** (1) An application containing the proposal and the project report to establish an University shall be made by the sponsoring body to the Government through the Director of Higher Education along with such fee as may be prescribed by the Government;

(2) The project report must contain the following particulars, namely:-

- (a) the details of the sponsoring body along with the copies of its registration certificate and bye-laws;
- (b) the information regarding financial resources of the sponsoring body along with audited accounts for the past three years;
- (c) the name, location and headquarters of the proposed University;
- (d) the objectives of the University;
- (e) the availability of land and details of buildings and infrastructure facilities, owned or proposed to be owned or created as required;
- (f) availability of academic facilities including teaching and non-teaching staff, if any, at the disposal of sponsoring body;
- (g) the nature and the type of programs of study and research proposed to be undertaken by the University and their relevance to the development goals and employment needs of the State and phasing of such programs over the first five years with course-wise enrolment targets;
- (h) the nature of facilities, courses of study and research proposed to be started;
- (i) the experience and expertise in the concerned disciplines at the command of the sponsoring body;
- (j) the details of plans for campus development such as construction of buildings, development of structural amenities and infrastructure facilities and procurement of equipment, etc., to be undertaken before the University starts functioning and phased programme for the first five years;
- (k) the phased outlays of capital expenditure proposed for the next five years and its sources of finance;
- (l) The scheme for mobilizing resources and the cost of capital thereto and the manner of repayment to such sources;
- (m) the scheme for the generation of funds.
- (n) the system proposed to be followed for selecting students for admission to the courses of study at the University;
- (o) the system proposed to be followed for appointment of teachers and other employees in the University;

- (p) whether the University proposes to undertake some programmes related to local needs. If so, the nature of specialized teaching, training or research activities to be undertaken by the University so as to fulfil this objective;
- (q) whether the University proposes to start some programmes for the benefit of farmers, women and industries. If so, details thereof may be given;
- (r) details of playgrounds and other facilities available or proposed to be created for games and sports and extracurricular activities like National Cadet Corps, National Service Scheme, Rover and Rangers etc;
- (s) the arrangements proposed to be made for academic excellence and auditing;
- (t) commitment to follow the norms of the regulatory bodies and regulatory authority;
- (u) such other details as the sponsoring body may like to give;
- (v) such other details as may be prescribed by the Government.

**5. Evaluation of proposals.-** (1) The Director of Higher Education on receipt of the proposal and the project report for establishment of a University shall constitute a committee consisting of,-

- (i) Minister for Higher Education as a Chairman;
- (ii) One Vice-Chancellor of any of the State Universities established under State Universities Acts – Member;
- (iii) Three Senior Academicians of a University/Central Universities/IIT's/ Deemed Universities - Members;
- (iv) One Legal Expert – Member;
- (v) Secretary (Higher Education) to the Government of Goa – Member;
- (vi) Secretary (Finance) to the Government of Goa – Member;
- (vii) District Magistrate of the District concerned – Member;
- (viii) Principal Chief Engineer of Public Works Department – Member;
- (ix) Director of Higher Education shall be the Member Secretary of the committee.

(2) The committee shall consider the proposal and the project report together with the financial soundness and assets of the sponsoring body and its overall ability to set up the proposed University.

(3) The committee while considering the proposal and the project report, may call for such other information from the sponsoring body as it thinks proper for the purpose.

(4) The committee shall submit its report to the Director within a period of three months from the date of its constitution:

Provided that if the Committee could not submit its report within such period for any sufficient reasons to be recorded in writing, it may submit its report to the Director within such period as may be extended by the Government.

**6. Issuance of letter of intent and submission of compliance report by sponsoring body.-** (1) After the receipt of the report of the committee constituted under section 5, if the Government is satisfied that it is proper to establish the University, it may issue a 'Letter of Intent' and required sponsoring body to;-

(i) establish an endowment fund in accordance with the provisions of this Act;

(ii) own as much land and constructions thereon as may be required by the Government in its notification issued from time to time;

(iii) own library, computers and other equipment and the required infrastructure facilities for running academic and research activities as may be required by the regulatory bodies and the Government from time to time.

(iv) give an undertaking to appoint at least one Professor, two Associate Professors and adequate number of Assistant Professors and Research Associates along with necessary supporting staff in each department or discipline to be started by the University and as required by the Regulatory Authority.

(v) give an undertaking to take up co-curricular activities like seminars, debates, quiz programs and extracurricular activities like games, sports, National Service Scheme, National Cadet Corps, Rovers and Rangers etc., for the benefit of students as per the instructions of the Regulatory Authority.

(vi) give an undertaking for establishment of provident fund/National Pension Schemes and to take up welfare programs for the officers, teachers and employees of the University; and

(vii) fulfil such other conditions and provide such other information as may be required by the Regulatory Authority and the central regulatory bodies constituted by the Government of India/Government of Goa as the case may be.

(2) The sponsoring body shall after complying with the provisions of section 3, report the compliance to the Government within a maximum period of two years from the date of issue of the letter of intent.

(3) If the sponsoring body fails to comply with the provisions of section 3, the Government shall have power to withdraw the letter of intent issued to the sponsoring body under sub-section (1).

**7. Permission to operate the University.** - The Government may, if satisfied, after considering the compliance report submitted under sub- section (2) of section 6 that the sponsoring body has complied with the provisions of section 3 by a notification published in the Official Gazette, permit the sponsoring body to operate the University with such name and at such location as it may deem fit.

**8. Incorporation of the University.**- Every University established under section 7 shall be a body corporate by the name and shall have perpetual succession and a common seal. It shall have the power to acquire and hold property both movable and immovable and to make contract, and may sue and be sued by the said name.

**9. University to be self-financed.**- The University shall be self financed and shall not be entitled to receive any grant or other financial assistance from the Government.

**10. Not authorized to grant affiliation.**- The University shall function as non-affiliating University and shall not admit any college or institution to the privilege of affiliation.

**11. Starting of operations by the University.-** (1) The University shall start its operations only after the Government issues a letter of authorization for the commencement of the functioning of the University.

(2) The Government shall issue the letter of authorization receipt of an affidavit along with documents from the sponsoring body to the effect that all conditions referred to in section 3 have been fulfilled.

**12. Objects of the University.-** The objects of the University shall be dissemination and advancement of knowledge and skill for providing instructional, research and extension facilities in such branches of learning as it may deem fit and the University shall endeavour to provide to students and teachers the necessary atmosphere and facilities for the promotion of;-

- (i) innovations in education leading to re-structuring of courses, new methods of teaching, training and learning including online learning, blended learning etc.;
- (ii) studies in various disciplines;
- (iii) inter-disciplinary studies;
- (iv) national integration, secularism, social equality and inculcation of international understanding and ethics;
- (v) research and teachings and offer continuing education programmes;
- (vi) consultancy to industry and public organisations;
- (vii) arrangement for national and global participation;
- (viii) set up of campus centres, study centres, and examination centres in the State, subject to permission of regulatory authority under any law made by Parliament/State Assembly and any regulations, rules, etc, made by the regulating bodies;
- (ix) centres of excellence for research and development and for sharing knowledge and its applications.

- (x) establishment of main campus or infrastructure in the State of Goa necessary for the furtherance of its objects.
- (xi) any other objectives as may be approved by the Government.

Provided that notwithstanding anything contained in this Act or as provided in any Central Act, the University shall be eligible to undertake the functions of disseminating knowledge only in the fields subsequently approved by the Government.

**13. Powers of the University.-** The University shall have the following powers, which it shall exercise as per the guidelines and norms prescribed by University Grants Commission and Government from time to time, namely:-

- (i) to provide for instruction in such branches of learning as the University may think fit and to make provisions for research and for the advancement and dissemination of knowledge;
- (ii) to honor educational stalwarts and persons of academic eminence with decoration of professor Emeritus;
- (iii) to grant, subject to such conditions as the University may determine, diplomas or certificates to, and confer degrees or other academic distinctions on the basis of examinations, evaluation or any other method of testing of persons, and to withdraw any such diplomas, certificates, degrees or other academic distinctions for good and sufficient cause;
- (iv) to confer honorary degrees or other distinctions in such manner as may be prescribed;
- (v) to provide education and training including correspondence courses, to such persons, as it may determine;
- (vi) to institute as per University Grants Commission norms and Government regulations Directorships, Principal-ships, Professorships, Associate

- Professorships, Assistant Professorships, and other teaching or academic posts required by the University and to make appointments for the same;
- (vii) to create administrative, ministerial and other posts and to make appointments thereto;
  - (viii) to appoint/engage persons of eminence, working in any other University or organization permanently or for a specified period;
  - (ix) to co-operate, collaborate or associate with any other University or Authority or Institution in India and abroad in such manner and for such purpose as the University may determine;
  - (x) to establish and maintain schools, centres, specialized laboratories in other units for research and instructions as are in the opinion of the University, necessary for furtherance of its objects;
  - (xi) to institute and award fellowships, scholarships, studentships, medals and prizes;
  - (xii) to establish, maintain and supervise residences, hostels within the campus of the University and promote health and general welfare activities for students and staff;
  - (xiii) to make provisions for research and consultancy, and for that purpose to enter into such arrangements with other institutions or bodies as the University may deem necessary;
  - (xiv) to declare a centre, an institution, a department, or school, as the case may be, in accordance with the Statutes;
  - (xv) to determine standards in accordance with University Grants Commission norms/State norms for admission into the University, which may include examination, evaluation or any other method of testing to ensure quality;
  - (xvi) to demand and receive payment of fees and other charges;
  - (xvii) to make special arrangements in respect of women and other disadvantaged students as the University may consider desirable;

- (xviii) to regulate and enforce discipline among the employees and students of the University and take such disciplinary measures in this regards as may be deemed necessary by the University;
- (xix) to make arrangements for promoting the health and general welfare of the employees of the University;
- (xx) to receive donations and to acquire, hold, manage and dispose of any property, movable or immovable for the welfare of the University
- (xxi) to borrow, mortgage with the approval of the Sponsoring Body on the security of the property of the University, money for the purposes of the University;
- (xxii) to appoint either on contract or otherwise, visiting professors emeritus professors, consultants, fellows, scholars, artists, course writers and such other persons who may contribute to the advancement of the objects of the University;
- (xxiii) to organize and to undertake extramural studies and extension service;  
and
- (xxiv) to do all such other acts and things as may be necessary, incidental or conducive to the attainment of all or any of the objects of the University.

**14. Admission and Standards.-** (1) Admission to the different academic programmes shall be made in accordance with the Rules of Regulatory Authority of concerned discipline of study and University Grants Commission norms for the time being in force.

(2) The University shall ensure that the academic standards of the courses offered by the University are in accordance with the guidelines of the University Grants Commission and other statutory bodies, as the case may be.

(3) The teacher-student ratio shall be in accordance with the guidelines of the University Grants Commission.

- (4) Academic performance of the University with respect to standards set by the University Grants Commission/Government/other Regulatory Bodies shall be periodically reviewed by a Committee of Academic Experts constituted by the President consisting of one Chairman and four members including two members as nominees of the Government.
- (5) The Chairman and other four expert members shall be from academic field not below the rank of Professor and from one of the specialization run by the University. A copy of the report along with the action taken by the University shall be sent to the University Grants Commission and Government and also displayed in the public domain.

**15. University open to all classes and creeds.-** The University shall be open to persons of either sex and of whatever race, creed, caste or class, and it shall not be lawful for the University to adopt to impose on any person any test whatsoever of his religious belief or profession in order to entitle him to be admitted therein as an officer, a teacher, staff member, student, or to hold any office therein or to graduate thereat:

Provided that reservation in the posts and recruitment of the employees and reservation of seats for admission in any course of study in the University for the students belonging to the Scheduled Castes, Scheduled Tribes and Other Backward Classes of citizens shall be regulated by the Order of the Government issued from time to time.

**16. Officers of the University.-** The following shall be the officers of the University,-

- (i) the President;
- (ii) the Vice-Chancellor;
- (iii) the Pro-Vice-Chancellor;
- (iv) the Registrar;

- (v) the Dean of Faculty;
- (vi) the Controller of Examinations;
- (vii) the Finance Officer; and
- (viii) such other officers as may be declared by the Statutes to be officers of the University.

**17. The President.-** (1) The President shall be appointed by the Governing Body of the Sponsoring body for a period of five years in consultation with the Government by following such procedure and on such terms and conditions as may be specified by the Statutes.

(2) The President shall be the head of the University and shall be the Chancellor of the University.

(3) The President shall preside over the meetings of the Governing Body and preside over the convocation of the University.

(4) Before expiration of his tenure, the President may be removed from his office with the prior approval of the Government.

(5) The President shall have the following powers, namely:-

(a) to call for any information or record of the University;

(b) to appoint the Vice-Chancellor;

(c) to remove the Vice-Chancellor in accordance with the provisions laid down in the Statutes with prior approval of the Government;

(d) such other powers as may be specified by the Statutes.

**18. The Vice-Chancellor.-** (1) The Vice-Chancellor shall be appointed by the President in consultation with the Government from a panel of three persons recommended by the Governing Body and shall, subject to the provisions laid down in the Statutes and shall hold office for a period of five years:

Provided that, after expiry of the said term of five years, a person shall be eligible for re-appointment as Vice-Chancellor for another term of five years:

Provided further that no person shall hold the office of Vice-Chancellor beyond sixty-five years of his age.

- (2) If, at any time, upon representation made or otherwise, and after making such inquiry, as may be deemed necessary, the situation so warrants and if the continuance of the Vice-Chancellor is not in the interest of the University, the President with the prior approval of the Government, may, by an order in writing, ask the Vice-Chancellor to relinquish his office from such date as may be specified in the order:

Provided that before taking an action under this sub-section, the Vice-Chancellor shall be given an opportunity of being heard.

- (3) The Vice-Chancellor shall be the principal executive and academic officer of the University and shall exercise powers of general superintendence over the University.
- (4) The Vice-Chancellor shall preside at the convocation of the University in the absence of the President.
- (5) If, in the opinion of the Vice-Chancellor, it is necessary to take immediate action on any matter for which powers are conferred on any other officer or authority by or under this Act, he may take such action as he deems necessary and shall at the earliest opportunity thereafter report his action to such officer or authority as would have in the ordinary course dealt with the matter:

Provided that if in the opinion of the concerned officer or authority such action should not have been taken by the Vice-Chancellor, then such case shall be referred to the President whose decision thereon shall be final:

Provided further that a person aggrieved by the decision of the President shall, within a period of three months from the date of communication or knowledge of such decision, have right to appeal before the regulatory authority which shall decide the appeal in accordance with the provisions of the Act and the Statutes,

Ordinances and Regulations made thereunder and the decision of the Regulatory Authority shall be final.

(6) The Vice-Chancellor shall exercise such powers and perform such duties as may be provided by the Act and the Statutes, Ordinances and Regulations made thereunder.

**19. The Pro-Vice Chancellor.-** (1) The Pro-Vice-Chancellor shall be appointed by the Vice-Chancellor in such manner and shall exercise such powers and perform such functions as may be specified by the Statutes.

(2) The Pro-Vice Chancellor appointed under sub-section (1) shall discharge his duties in addition to his duties as a Professor.

(3) The Pro-Vice-Chancellor shall assist the Vice-Chancellor in discharging day to day duties as and when required by the Vice- Chancellor.

**20. The Registrar.-** (1) The Registrar shall be appointed in such manner as may be specified by the Statutes.

(2) The Registrar shall have the power to enter into agreements, sign documents and authenticate records on behalf of the University and shall exercise such other powers and perform such other functions as may be specified by the Statutes.

(3) The Registrar shall be the ex-officio Secretary of the Executive Council and the Academic Council.

**21. Dean of Faculty.-** Every Dean shall be appointed in such manner and shall exercise such powers and perform such functions as may be specified by the Statutes.

**22. Finance Officer.-** (1) The Finance Officer shall be appointed in such manner and shall exercise such powers and perform such duties as may be specified by the Statutes.

(2) The Finance Officer shall be the Secretary of Finance Committee.

**23. Other Officers.-** The manner of appointment and powers and duties of other officers of the University including the Director of Students' Welfare, Controller of Examinations shall be such as may be specified by the Statutes.

**24. Authorities of the University.-** The following shall be authorities of the University:-

- (1) the Governing Body;
- (2) the Executive Council;
- (3) the Academic Council;
- (4) the Finance Committee;
- (5) the Planning Board;
- (6) the Board of Faculties;
- (7) the Examinations Committee; and
- (8) such other body, council and committee as may be declared by the Statutes to be the authority of the University.

**25. The Governing Body.-** (1) The Constitution of the Governing Body and the term of office of its members shall be such as may be specified by the Statutes.

(2) An officer of Higher Education Department of the Government not below the rank of the Deputy Director shall be the member of the Governing Body.

(3) Subject to provisions of this Act, the Governing Body shall discharge the following functions, namely:-

- (a) to review from time to time, the broad policies and programs of the University and suggest measures for the working, improvement and development of the University;

- (b) to consider and pass resolutions on the annual report and annual accounts of the University and audit report of such accounts;
- (c) to advise the President in respect of any matter which may be referred to it for advice;
- (d) to perform such other functions as may be specified by the Statutes.

**26. The Executive Council.-** (1) The Executive Council shall be the principal executive body of the University.

(2) The constitution of the Executive Council, the term of the office of its members and its powers and duties shall be such, as may be specified by the Statutes.

(3) An officer of Higher Education Department of the Government not below the rank of the Deputy Director shall be the member of the Executive Council.

(4) One Member from amongst the judicial officers of the State not below the rank of District Judge nominated by the Government shall be the member of the Executive Council.

**27. Academic Council.-** (1) The Academic Council shall be the principal academic body of the University and it shall, subject to the provisions of this Act, the Statutes and Ordinances, co-ordinate and exercise general supervision over the academic policies of the University.

(2) The constitution of the Academic Council, the term of office of its members and its powers and functions shall be such, as may be specified by the Statutes.

**28. Finance Committee.-** (1) The Finance Committee shall be the principal financial body of the University to take care of the financial matters.

(2) The constitution, the term of office of its members and its powers and functions shall be such, as may be specified by the Statutes.

**29. Planning Board.-** (1) The Planning Board shall be the principal planning body of the University. The Board shall ensure that the infrastructure and academic support system meets the norms of the University Grants Commission or respective regulatory bodies.

(2) The constitution of the Planning Board, term of office of its members and its powers and functions shall be such, as may be specified by the Statutes.

**30. Board of Faculty, Admission Committee, Examination Committee and other Authorities of the University.-** The constitution, the term of office of members and powers and functions of the Board of Faculties, the Admissions Committee, the Examination Committee and of such other authorities of the University which may be declared by the Statutes to be authorities of the University, shall be such, as may be specified by the Statutes.

**31. Disqualification for membership of the authority.-** A person shall be disqualified for being a member of any authority of the University, if he,-

- (i) is of unsound mind and stands so declared by a competent court;
- (ii) is an undischarged insolvent;
- (iii) has been convicted of any offense involving moral turpitude;
- (iv) has been punished for indulging in or promoting unfair practice in the conduct of any examination, in any form, anywhere;
- (v) has any profit motive from University; and
- (vi) applies University fund for his personal use.

**32. Vacancies not to invalidate the proceedings of any authority or body of the University.-** No decision, act or proceeding of any authority or body of the University shall be invalid merely by reason of any vacancy or defect in the constitution thereof.

**33. Filling up of emergent vacancies.-** Any vacancy arriving in the office of a member of any authority or body of the University due to death, resignation or removal of a member or due to change of capacity in which he was appointed or nominated, shall be filled up as early as possible by the person or the body who had appointed or nominated such a member:

Provided that such person shall remain member of such authority or body, for the residue of the term of such member.

**34. Committees.-** The authorities or officers of the University may constitute such committees with such terms of reference as may be necessary for specific tasks to be performed by such committees. The constitution of such committees and their duties shall be such as may be determined by the authority or officers constituting the Committee.

**35. Power to make statutes.- (1)** The Executive Council shall make the statutes of carrying out the purposes of this Act.

**(2)** Subject to the provisions of this Act, the Statutes may provide for all or any of the following matters, namely:-

- (a) the constitution, powers and functions of the authorities of the University, as may be constituted from time to time;
- (b) the appointment and continuance in office of the members of the said authorities, filling of vacancies of members and all other matters relating to those authorities for which it may be necessary to provide;
- (c) the appointment, powers and duties of the officers of the University and their emoluments;
- (d) the appointment of teachers of the University and other academic and administrative staff and their emoluments;

- (e) the appointment of teachers and other academic and administrative staff working in the University or Institution for specific period for undertaking a joint project;
- (f) the conditions of service of employees including provisions for retirement benefits, insurance and provident fund, the manner of termination of service and disciplinary actions;
- (g) the principles governing seniority of service of employees;
- (h) the procedure for settlement of disputes between employees or students and the University;
- (i) the procedure for appeal to the Executive Council by any employee or students against the action of any officer or other authority of the University;
- (j) the conferment of honorary degrees;
- (k) the withdrawal of degree, diploma, certificate and other academic distinctions;
- (l) the institution of fellowships, scholarships, studentships, medals and prizes;
- (m) the maintenance of discipline among the students;
- (n) the establishment and abolition of Department, Centres and other constituent institutions / colleges etc;
- (o) the delegation of powers vested in the authorities or officers of the University; and
- (p) all other matters which may be specified by the Statutes.

(3) The Executive Council shall not make, amend or repeal any Statute affecting the powers or constitution of any authority of the University until such authority has been given an opportunity of expressing an opinion in writing on the proposed changes and any opinion so expressed shall be considered by the Executive Council.

(4) Notwithstanding anything contained in the foregoing sub-sections the President may direct the University to make provisions in the Statutes, in

respect of any matter specified by him and if the Executive Council is unable to implement such a direction within sixty days of its receipt, the President may, after considering the reasons, if any, communicated by the Executive Council for its inability to comply with such direction, make or amend the Statutes accordingly as he may deem fit.

**36. Power to make Ordinances.-** (1) Subject to the provisions of this Act and the Statutes, the Ordinances shall be made by the Executive Council which may provide for all or any of the following matters, namely:

- (a) the admission of students to the University and their enrolment as such;
- (b) the courses of study to be laid down for all degrees, diplomas and certificates of the University;
- (c) the medium of instruction and examination;
- (d) the award of degree, diploma, certificate and other academic distinction, the qualification for the same and the procedure to be undertaken relating to granting and obtaining the same;
- (e) the fees to be charged for courses of study in the University and for admission to the examinations, degrees, diplomas and certificates of the University;
- (f) the conditions for the award of fellowships, scholarships, studentships, medals and prizes;
- (g) the conduct of examinations, including the term of office and manner of appointment and the duties of examining bodies, examiners and moderators;
- (h) the conditions of residence of the students of the University;
- (i) the special arrangements, if any, which may be made for the residence, discipline and teaching of women students and prescribing of special Interdisciplinary Studies, Special Centres, Specialized Laboratories and other Committees;

- (j) the manner of co-operation and collaboration with other Universities and authorities including professional bodies or associations;
- (k) the creation, composition and functions of any other body which is considered necessary for improving the academic stature of the University;
- (l) the remuneration to be paid to the examiners, moderators, invigilators and tabulators; and
- (m) such other terms and conditions of service of teachers and other academic staff as are not specified by the Statutes.

**37. Annual Report.-** (1) The annual report of the University shall be prepared under the directions of the Executive Council and shall be submitted to the Court on or after such date as may be specified by the Statutes and the Court shall consider the report in its annual meeting;

(2) The Court shall submit the annual report to the President alongwith its comments, if any.

**38. Annual Accounts.-** (1) The annual accounts and balance sheet of the University shall be prepared under the directions of the Executive Council and shall, at least once every year and at intervals of not more than fifteen months, be audited by an experienced and qualified firm of Chartered Accountants of repute.

(2) A copy of the annual accounts, together with the audit report thereon, shall be submitted to the Court and the President along with the observations of the Executive Council.

(3) Any observations made by the President on the annual accounts shall be brought to the notice of the Court and the Executive Council and the observations, if any, shall after review by the Executive Council, be submitted to the President and shall be put in the public domain.

**39. Regulatory Authority.-** (1) There shall be a Regulatory Authority called 'the Goa Private Universities Regulatory Authority'.

- (2) The Regulatory Authority shall consist of Chairperson and five members.
- (3) The Chairperson of the Regulatory Authority shall be appointed by the State Government from amongst the eminent persons having experience of academics or administration. Five other members of the Regulatory Authority shall be appointed by the Government from different fields as mentioned below:-
- (i) One member shall be appointed from the field of academics not below the rank of a Professor of the Private University;
  - (ii) one Member from the field of academics not below the rank of Professor of the State University;
  - (iii) one Member from the field of administration not below the rank of the Secretary to the State Government;
  - (iv) one Member from amongst the serving or retired judicial officers of the State not below the rank of District Judge; and
  - (v) Director of Higher Education shall be Ex-officio Member-Secretary.
- (4) Tenure of the Chairperson and the members of the Regulatory Authority shall be five years. Provided that the Chairperson and the Members of the Regulatory Authority shall cease to hold office after attaining the age of 70 years.
- (5) In the event of any vacancy in the Regulatory Authority due to death, resignation, physical or mental incapacity, frequent or long absenteeism or misbehaviour or misconduct of the Chairperson or member of the Regulatory Authority, the Government shall take steps to fill up the vacancy as early as possible. Provided that no decision of the Regulatory Authority shall be invalid for any vacancy in the Authority.
- (6) The Chairperson or the Member of the Regulatory Authority may resign from his office by tendering his resignation in writing to the Government and shall cease to hold his office from the date of acceptance of his resignation.

- (7) The Government shall have power to remove the Chairperson or any member of the Regulatory Authority for his misbehaviour, misconduct, physical or mental incapacity and frequent or long absenteeism.
- (8) The Regulatory Authority shall, subject to approval of the Government, make rules for conduct of its own business.
- (9) The emoluments, allowances and facilities to be provided to the Chairperson, members and staff of the Regulatory Authority shall be decided by the Government.
- (10) The Chairman, members and the member secretary of the Regulatory Authority shall be public servants and no suit or legal action in any civil court shall lie against them for any decision or act performed by them in discharge of their duties under this Act or the Rules, Statutes, Ordinances and Regulations.

**40. Powers of the Regulatory Authority.-** (1) For the purposes of ascertaining the standards of teaching, examination and research or any other matter relating to the University, the Regulatory Authority may cause an assessment to be made in such manner as it deems proper.

- (2) The Regulatory Authority shall communicate to the University its recommendations in regard to the result of such assessment and issue directives to the University for corrective action. The University shall adopt such corrective measures and ensure compliance of the recommendations.
- (3) If the University fails to comply with the recommendations made under subsection (2) within a reasonable time, the Regulatory Authority may give such directions as it may deem fit for such compliance.
- (4) The records of the students admitted to the different courses of the University and their results shall be provided to the Regulatory Authority. Final degree shall be conferred to the students with approval of the Regulatory Authority as per the provisions of the rules framed under this Act.

**41. Conditions of service of employees.-** (1) Every employee of the University shall be appointed/engaged as per provisions of the Statutes.

(2) Any dispute arising between the University and any of the employees appointed substantively, shall be referred to the Vice Chancellor who shall decide the dispute after giving an opportunity of being heard to the employee within three months from the date of its reference.

(3) Any dispute in respect of any employee engaged temporarily or on ad-hoc or part time or casual basis shall be heard and decided by the Vice-Chancellor.

(4) Any person aggrieved by the Order of the Vice-Chancellor may prefer an appeal to the President. The decision of the President in such an appeal shall be final.

**42. Right to Appeal.-** (1) Any student or candidate for an examination, whose name has been removed from the rolls of the University by the order or resolution of the Academic Council or Controller of Examinations, as the case may be, and who has been debarred from appearing at the examinations of the University for more than one year, may within ten days of the date of receipt of such order or copy of such resolution appeal in writing to reverse the decision to the Vice-Chancellor of the University.

(2) Any decision taken by the Vice-Chancellor shall be final.

**43. Employees Provident Fund and Pensions.-** The University may constitute for the benefit of its employees such pension or welfare schemes or Provident Fund or provide such insurance schemes as it may deem fit in such manner and subject to such conditions as may be decided by the Executive Council.

**44. Disputes as to the constitution of Authorities and bodies.-** If, any question arises as to whether any person has been duly nominated or appointed as or is entitled to be a member of any authority or other body of the University, the matter shall be referred to the President whose decision thereupon shall be final.

**45. Constitution of Committees.-** Where any authority of the University is given power under this Act or the Statutes to appoint Committees, such Committees shall save as otherwise provided, consist of the members of the authority concerned and of such other persons as the authority in each case may think fit.

**46. Filling of the vacancies.-** All vacancies among the members (other than ex-officio) of any authority or other body of the University shall be filled as soon as may be convenient by the person or body who appointed, nominated or co-opted the member whose place has become vacant and the person appointed, to a casual vacancy shall be a member of such authority or body for the residue of the term for which the person whose place he fills would have been a member.

**47. Invalidity of proceeding.-** No act or proceedings of any authority of the University shall be invalid merely by reason of the existence of a vacancy or vacancies among its members.

**48. Mode of proof of University records.-** A copy of any receipt, application, notice, order, proceeding, resolution of any authority or Committee of the University or other documents in possession of the University, if certified by the Registrar, shall be received as prima-facie evidence of such receipt, application, notice, order, proceeding or resolution, document or the existence of entry in the register and shall be admitted as evidence of the matters and transactions therein where the original thereof would, if produced have been admissible in evidence.

**49. Publication of Statues and Ordinance.-** (i) Every Statute or Ordinance made under this Act shall be in writing and shall be made available in public domain.

- (ii) Each new Statute or Ordinance made under this Act shall be enforced as soon as it is made by the competent authority.

**50. Permanent Endowment Fund.-** (i) The Sponsoring body shall establish a permanent Endowment Fund of at least rupees five crores.

- (ii) The Endowment Fund shall be used as security deposit to ensure that the University complies with the provisions of this Act and functions as per provisions of this Act, the Statutes and the Ordinances. The Government shall have the power to forfeit part or whole of the Endowment Fund in case the University or the sponsoring body contravenes the provisions of this Act, the Statutes, the Ordinances, the regulations or the rules made thereunder.
- (iii) The University may utilize the income from Endowment Fund for the development of infrastructure of the University and not for meeting the recurring expenditure of the University.
- (iv) The amount of Endowment Fund shall be invested in such instruments as the Government may prescribe and kept invested until the dissolution of the University.
- (v) In case of investment in long term security, the certificates of the securities shall be kept in the safe custody of the Government and in case of deposit in the interest bearing Personal Deposit account in the Government Treasury, deposit shall be made with the condition that the amount shall not be withdrawn without the permission of the Government.

**51. General Fund.-** (1) The University shall establish a general fund to which the following amount shall be credited, namely:-

- (a) all fees which may be charged by the University;
- (b) all sums received from any other sources;
- (c) all contributions made by the Society ; and
- (d) all contributions made in this behalf by any other person or bodies which are not prohibited by any law for the time being in force.

(2) The money credited to the general fund shall be applied to meet all the recurring expenditures of the University.

**52. Development Fund.-** (1) The University shall also establish a development fund to which the following moneys shall be credited, namely:-

- (a) development fees, which may be charged from students;
- (b) all sums received from other sources for the purpose of the development of the University;
- (c) all contributions made by the Society;
- (d) all contributions made in this behalf by any other person or bodies which are not prohibited by any law for the time being in force; and
- (e) all incomes received from the permanent endowment fund.

(2) The moneys credited to the development fund from time to time shall be utilized for the development of the University.

**53. Maintenance of Funds.-** The funds established under this Act shall subject to general supervision and control of the Court be regulated and maintained in such manner as may be specified by the Statutes.

**54. Financial Condition.-** The University shall not be eligible for any grants-in-aid or any financial assistance from the Government or any other body or Corporation owned and controlled by the Government.

**55. Fees.-** (1) The fees charged for different academic programmes shall be in accordance with laws for the time being in force and such fee structure shall be put in public domain.

(2) The Executive Council, subject to approval of the President, may, from time to time, determine or alter the fee chargeable from students and others enrolled with the University for purposes of imparting education, instruction, research or training and similar other purposes:

Provided that no fees can be increased after the admission of a student in a course except the increase is proportionate to the increase percentage of dearness allowance of the employees of the University.

(3) The Executive Council shall communicate the prescribed fee structure to the Regularity Authority. The Regulatory Authority may suggest changes in the fee structure prescribed by the Executive Council.

(4) The Executive Council shall consider the changes suggested under sub-section (3) by the Regulatory Authority and communicate its views to the Regulatory Authority within a period of one month from the date of obtaining the suggestions of the Regulatory Authority under sub-section (3). On expiry of two months time the fee structure submitted by the executive council to the Regulatory Authority shall be deemed to be final.

**56. Convocation.-** The convocation of the University shall be held in every academic year in the manner as may be specified by the Statutes and Ordinances for conferring degrees, diplomas or for any other purpose.

**57. Power of Government to call for information and records.-** (1) It shall be the duty of the Regulatory Authority or University or any authority/officer of the University to furnish such information or records relating to the administration or finance and other affairs of the University as the Government may call for.

(2) The Government, if it is of the view that there is violation of the provisions of this Act or the Statutes or Ordinances made thereunder, may issue such directions to the Regulatory Authority or the University as it may deem necessary.

**58. Dissolution of University.-** (1) Where the University proposes its dissolution, it shall give at least six months written notice to the Government.

(2) On receipt of notice referred to in sub-section (1) the Government shall make such arrangements for administration of the University from the date

of dissolution of the University and until the last batch of students in regular courses of studies of the University complete their courses or studies in such manner as may be specified in the Statutes.

**59. Expenditure of the University during dissolution.-** (1) The expenditure for administration of the University during the taking over the liabilities of the University shall be met out of the Permanent Endowment Fund, the general fund and the development fund.

(2) If the funds referred to in sub-section (1) are not sufficient to meet the expenditure of the University during the taking over the liabilities of the University such expenditure may be met by disposing off the properties or assets of the University by the Government.

**60. Power of the Government to issue directions on policy matters.-** (1) The Government through the Department of Higher Education may issue such directions from time to time to the University on policy matters not inconsistent with the provisions of this Act as it may deem necessary. Such directions shall be complied with by the University, failing which, the Government may take action against the University, in accordance with the Rules framed under this Act.

**61. Status of Assets/ Liabilities on dissolution / de- recognition.-** All assets and properties including permanent endowment fund, general fund or any other fund and also the liabilities of the University shall belong to the Society in case of dissolution of the University.

**62. Special powers of the Regulatory Authority and the Government in certain circumstances.-** (1) If, it appears to the Regulatory Authority that the University has contravened any of the provisions of this Act or Statutes or Ordinances made thereunder or has violated any of the directions issued by it under this Act or has ceased to carry out any of the undertakings given under sub-section (1) of section 6 or a situation of financial mismanagement or maladministration has arisen in the

University, it shall issue notice requiring the University to show cause within forty-five days as to why an order of its dissolution should not be made.

(2) If the Regulatory Authority, on receipt of reply of the University on the notice issued under sub-section (1), is satisfied that there is a prima facie case of contravention of any of the provisions of this Act or the Statutes or Ordinances or Regulations made thereunder or of violation of directions issued by it under this Act or of ceasing to carry out any of the undertakings given or of financial mismanagement or maladministration, it shall make an order of such enquiry as it may consider necessary.

(3) The Regulatory Authority shall, for the purposes of any enquiry under sub-section (2), appoint an inquiry officer or enquiry committee to inquire into any of the allegations and to make report thereon.

(4) The inquiry officer or the enquiry committee appointed under sub-section (3) shall have the same powers as are vested in a Civil Court under the Civil Procedure Code, 1908 (Act of 1908) while trying a suit in respect of the following matters, namely:-

- (a) summoning and enforcing the attendance of any person and examining him on oath;
- (b) requiring the discovery and production of any such document or any other material as may be necessary in evidence;
- (c) requisitioning any public record from any office; and
- (d) any other matter which may be prescribed by the Government from time to time.

(5) The inquiry officer or enquiry committee inquiring under this Act shall be deemed to be a Civil Court for the purposes of section 195 and Chapter 26 of the Code of Criminal Procedure, 1973 (Act No. 2 of 1974).

(6) On receipt of the enquiry report from the enquiry officer or the enquiry Committee appointed under sub-section (3), if the Regulatory Authority is

satisfied that the University has contravened all or any of the provisions of this Act or the Statutes or Ordinances or Regulations made thereunder or has violated any of the directions issued by it under this Act or has ceased to carry out the undertakings given by it or a situation of financial mismanagement and mal-administration has arisen in the University which threatens the academic standard of the University, it shall make recommendations to the Government for liquidation of the University and shall appoint an Administrator.

(7) The Administrator appointed under sub-section (6) shall have all the powers and be subjected to all the duties of the Executive Council and the Governing Body under this Act and shall administer the affairs of the University until the last batch of the students of the regular courses have completed their courses and they have been awarded degrees, diplomas or awards, as the case may be.

(8) After having been awarded the degrees, diplomas or awards, as the case may be, to the last batches of the students of the regular courses, the Administrator shall make a report to the effect to the Regulatory Authority and the Government.

(9) On receipt of the report under sub-section (8), the Government shall, by a notification in the Official Gazette, issue an order dissolving the University and from the date of publication of such notification in the Official Gazette, the University shall stand dissolved and all the assets and liabilities of the University shall vest in the sponsoring body from such date.

**63. Power to make rules.-** (1) The Government may, by notification, make rules for carrying out the provisions of this Act.

(2) Every rule made under this section shall, as soon as may be after it is made, be laid before the State Legislature.

**64. Power to remove difficulties.-** (1) If any difficulty arises in giving effect to any of the provisions of this Act, the Government may, by order not inconsistent with the provisions of this Act, remove the difficulty.

Provided that no such order shall be made after the expiration of a period of two years from the date of commencement of this Act.

(2) Every order made under this section shall, as soon as may be after it is made, be laid before the Legislative Assembly of Goa.

**65. Disputes to be settled in a Court in Goa.-** All disputes arising as a result of the provisions made in the Act shall be settled by a Court of law in the State of Goa.

## **STATEMENT OF OBJECTS AND REASONS**

The Bill seeks to provide for establishment of Private Universities in the State of Goa for imparting qualitative and industry relevant higher education and to regulate their functions.

This Bill seeks to achieve the aforesaid object.

## **FINANCIAL MEMORANDUM**

The expenditure involved cannot be quantified at this stage. However, an expenditure of Rupees One Crore approximately would be required per annum.

## **MEMORANDUM REGARDING DELEGATED LEGISLATION**

Clause 1(3) of the Bill empowers the Government to appoint, by notification in the Official Gazette, the date on which the Act shall come into force.

Clause 4(2) of the Bill empowers the Government to frame rules for prescribing fees to be paid along with application for establishing an University and other details which an application for establishing an university should contain.

Clause 13(iv) of the Bill empowers the Government to make rules specifying the manner of conferring honorary degrees etc.

Clause 62(4)(e) of the Bill empowers the Government to make rules for specifying other matters on which the inquiry officer or enquiry committee shall have powers.

Clause 63 of the Bill empowers the Government to make rules by notification in the Official Gazette, for carrying out the purposes of the Act.

Clause 64 of the Bill empowers the Government to make an order for removing difficulty arisen while giving effect to the Act.

These delegations are of normal character.

Porvorim – Goa.  
Date:

Dr. PRAMOD SAWANT  
Education Minister/Chief Minister

Assembly Hall  
Porvorim – Goa.

NAMRATA ULMAN  
Secretary to the  
Legislative Assembly of Goa